

# Housing Needs and Opportunities in North Dakota

November 6, 2025 Bismarck, North Dakota





### **DISCLAIMER**

The views expressed here are the presenters' and not necessarily those of the Federal Reserve Bank of Minneapolis or the Federal Reserve System.

# Local Land Use Restrictions and Statewide Solutions

**Emily Hamilton** 

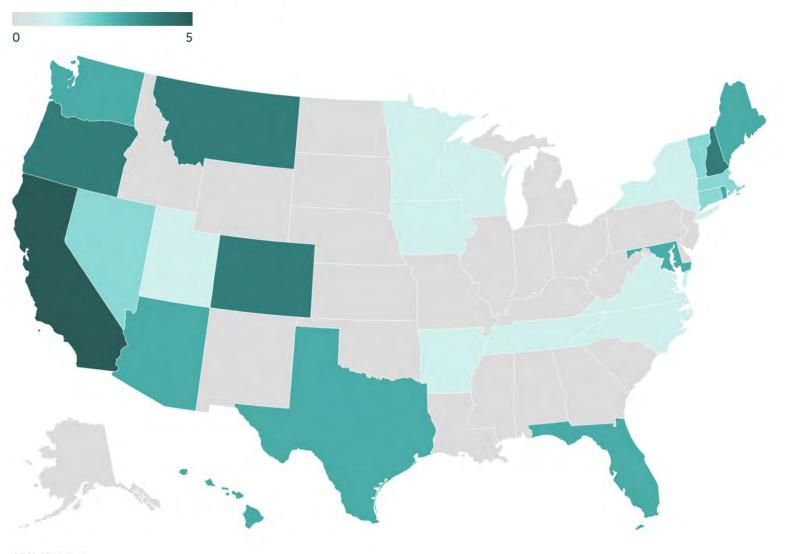






FIGURE 1. Summary: Highlight policies across the states

Number of highlighted policies adopted



ADU: 18 states RICZ: 13 states Single Stair: 14 states Parking: 10 states Downzoning: 7 states



FIGURE 1. States by strong and weak ADU policy

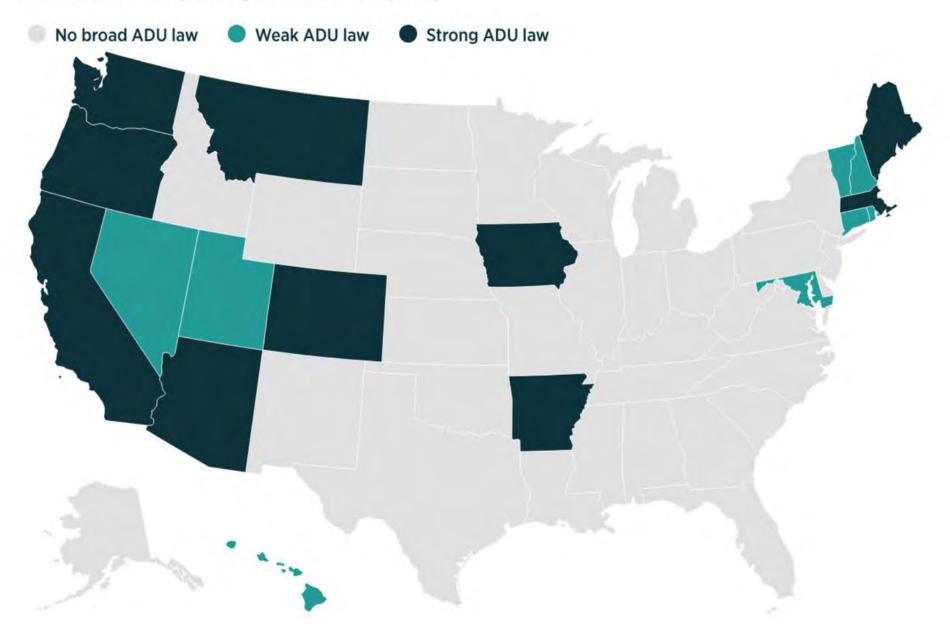
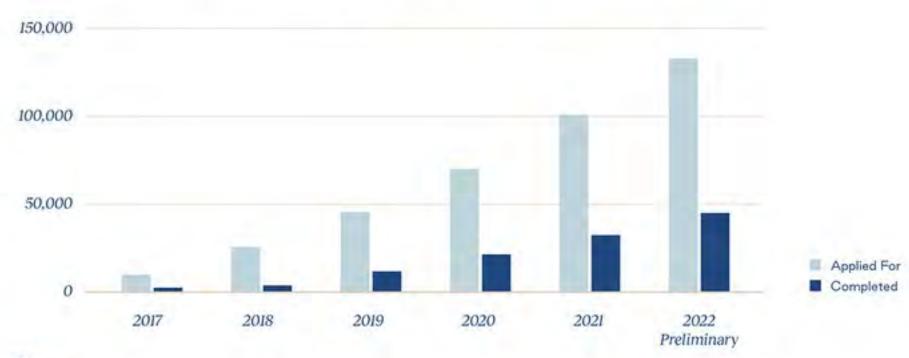


TABLE 1. Key ADU policies among states that broadly preempt local ADU bans, 2025

State	First statewide ADU law	Owner- occupancy requirements banned?	Strict limits on parking requirements?	By-right permit required?	Attached and detached ADUs required to be allowed?
California	1982	Yes	Yes	Yes	Yes
Washington	1993	Yes	Yes	Yes	Yes
New Hampshire	2017	No	No	Yes	Yes
Oregon	2017	Yes	Yes	Yes	Yes
Vermont	2005	No	No	Yes	Yes
Utah	2021	No	No	No	No
Connecticut	2021	No	No	Yes	Yes
Maine	2022	Yes	Yes	Yes	Yes
Rhode Island	2022	No	No	Yes	No
Montana	2023	Yes	Yes	Yes	Yes
Arizona	2024	Yes	Yes	Yes	Yes
Colorado	2024	Yes	Yes	Yes	Yes
Hawaii	2024	Yes	No	No	No
Massachusetts	2024	Yes	Yes	Yes	Yes
Arkansas	2025	Yes	Yes	Yes	Yes
lowa	2025	Yes	Yes	Yes	Yes
Maryland	2025	No	No	No	Yes
Nevada	2025	No	No	No	Yes

### ADU Permits and Completed ADUs

ALL OF CALIFORNIA, CUMULATIVE









- Allow manufactured housing where site-built housing is allowed
- Eliminate aesthetic requirements that are not related to health and safety
- Reduce land costs to make start homes feasible
- Create opportunities for new manufactured housing parks









## **GREATER MINNESOTA HOUSING FUND**

Affordable Homes. Stable Communities.



2550 University Avenue W, Suite 201-S, Saint Paul, Minnesota 55114 Main 651-221-1997 | Fax 651-221-1904 | <a href="mailto:info@gmhf.com">info@gmhf.com</a>

gmhf.com

# Our Priorities for Housing Access

GMHF invests in innovative and emerging strategies by developing new models, conducting demonstration projects, and launching new programs and financing tools at scale to address key housing priorities:



Support the preservation of existing affordable housing



Support successful homeownership



Support developers and communities to create **new affordable housing** 



Support unhoused
Minnesotans and work
to end homelessness

GMHF's innovations in successful regional approaches have become national models.







# Rural Housing Development Challenges

- Small city staff often do not have expertise in housing development
- Infrastructure is expensive, infill lots are easier
- Shortage of developers and construction firms
- Desire for homeownership
- Affordability, who can afford market rate



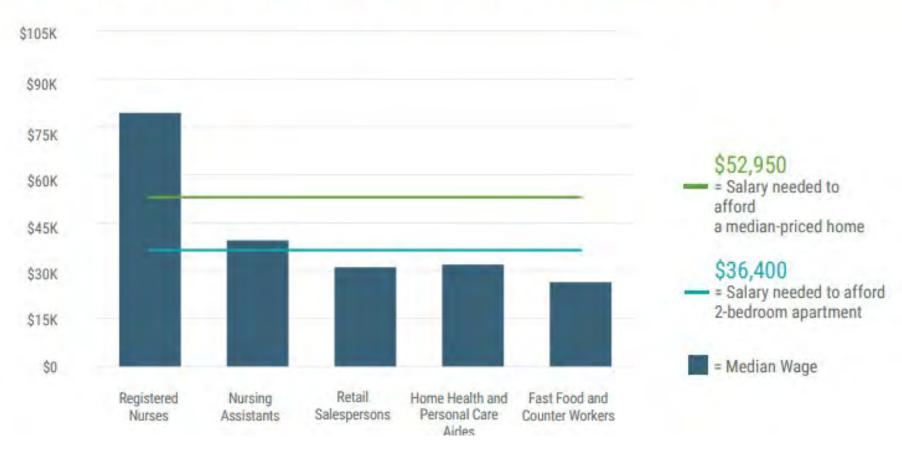




# Housing Affordability

The cost of housing is out of reach for many working Minnesotans.

#### THE REGION'S MOST IN-DEMAND JOBS vs BELTRAMI'S COST OF HOUSING



MHP County Profiles , 2023, Beltrami County,

# Rural Housing Development Opportunities

- Unit types based on demographic trends
- Rural municipalities prefer to increase tax base rather than the tax rate
- Land use and zoning updates can open options, give developers assurances early
- Increase density to increase tax base and reduce development costs







# What is "Capacity Building"?

GMHF
Emerging
Developers &
Rural Tribal
Capacity
Building
Programs

*Time* to do the work

**Talent** to know how to get it done, extra help

**Tools** unique to the situation

Treasure to accomplish the goal







# Capacity Building like a Trail Guide

TRAIL GUIDE	On Trail	On Housing
TIME	Planning, guidance, referrals, connector	Consultant, project guide, reduced staff prep time, partnerships, Connector
TALENT	Experience route guide, prep plan, on trail advice, Right fit, vision and goals	Guide land use, financing packaging, SHTC, trust funds, referrals, connections
TOOLS	Gear, equipment, bug spray, net, fire starter, compass, maps	Land use, OnX, studies, proforma, fit plan tools, TIF, abatement, LIHTC, trust fund, letter of interest, maps, narrative and advocacy tools
TREASUR E 21	Food, supplies, cooler with beverages, etc.	Land donations, grants, loans, PRI, trust fund, developer equity, USDA, SHTC, public, private, philanthropy







# Rural & Tribal Capacity Building Program

# Laying the Groundwork for Housing

- ✓ Technical assistance
- ✓ Grant and loan
- ✓ Strengthen local collaborations
- ✓ Advocacy for rural communities
- ✓ Predevelopment resource identification









# What type of lending does GMHF do?

- We are a CDFI (Community Development Financial Institution). We offer short-term, mezzanine, and longterm lending for the creation of new housing and preservation of existing housing
- Loans are offered at a lower interest rate, lowering costs for the life of the loan
- Loan products for **multifamily** development projects (more than 4 units) and **single-family** (1-4 units)
- Loan products typically combined with other funding sources to help get projects fully funded







# Types of GMHF Lending

# Predevelopment Loans

Covers cost of a project at the beginning stages (before construction costs or mortgage costs)

**Term:** up to 36 months

# Permanent Financing (1st Mortgage)

Long-term financing for multi-family properties

Term: up to 25 years

#### **Acquisition Loans**

For purchase of land or buildings before construction/rehab or mortgage costs

**Term:** up to 36 months

#### Construction-to-Perm 1<sup>st</sup> Mortgage

Converts a construction loan for building a project into long-term mortgage

**Term:** up to 25 years

# Construction & Bridge/Gap Loans

For construction of new housing units or rehab of existing housing

Term: up to 36 months

# Mezzanine Loans (2<sup>nd</sup> Mortgage)

Low-cost financing that supports development of projects by replacing owner equity

**Term:** up to 15 years







# Other Types of Lending (and Equity)

GMHF offers these additional types of loan products:

# Tax Increment Financing Loan

Additional financing that can be included with a 1<sup>st</sup> mortgage to support housing, redevelopment, and infrastructure

**Term:** up to 26 years

# Single-Family Construction Line of Credit

Financing for construction or rehab of single-family homes

**Term:** up to 36 months

### NMTC Source Loan

of new single-family
homes using New Market
Tax Credits (NMTC)

**Term:** up to 24 months

In addition to lending, GMHF offers equity investment and tax-credit syndication through Minnesota Equity Fund. All these tools, whether used separately or combined, support housing development in Minnesota.







# **GMHF's Take Aways**

- From concept to completion, GMHF offers technical assistance for affordable housing development
- Favorable lending terms through our CDFI status
- Strong network of partners







# Thank you.



Nate Dorr
Program Manager, Rural and Tribal
Capacity Building Program







# Increasing Workforce and Modular to Address Housing

November 6, 2025

### **MISSION**

Growing Nebraska communities through affordable housing and agribusiness.

### **VISION**

NIFA leverages its resources, data, knowledge and technology, with effective statewide partnerships and collaboration, to promote vibrant Nebraska communities through affordable housing solutions and agribusiness.

### **VALUES**

Commitment • Integrity • Collaboration • Innovation • Stewardship

## Reframing Housing as Economic Development

Beds are where our jobs sleep at night

# Reframing Housing as Economic Development

 Businesses cannot expand, sustain or relocate when housing is unavailable.

 If we don't ensure enough affordable and attainable housing rural places will not only lose billions of dollars; they will lose the people that call it home.

### **Quick Facts**

- Nebraska Population: 1,965,926
- Number of Households: 786,885
- Median Household Size: 2.4 People
- 51.14% of Nebraska's population live in Lincoln and Omaha Metro Areas.
- Geographics:
  - The Only Triple-Landlocked State in the U.S.
  - 430 Miles East to West
  - 210 Miles North to South
  - 93 Counties
  - Most populated county: Douglas (248,692)
  - Least populated county: Arthur (230)







### Why RUCC?

"RUCC Codes allow researchers to break county data into finer residential groups, beyond metro and nonmetro, particularly for the analysis of trends in non metro areas that are related to population density and metro influence."

-USDA

Otoe Saline Wayne York



#### Legend

RUCC 2	Metro - Counties in metro areas of 250,000 - 1,000,000 population
RUCC 3	Metro - Counties in metro areas of fewer than 250,000 population
RUCC 4	Nonmetro - 20,000 or more population, adjacent to a metro area
RUCC 5	Nonmetro - 20,000 or more population, nonadjacent to a metro area
RUCC 6	Nonmetro - 2,500 - 19,999 population, adjacent to a metro area
RUCC 7	Nonmetro - 2,500 - 19,999 population, nonadjacent to a metro area
RUCC 8	Nonmetro - Completely rural or less than 2,500 urban population, adjacent to a metro area
RUCC 9	Nonmetro - Completely rural or less than 2,500 urbañ population, nonadjacent to a metro area

Source: US Department of Agriculture (USDA), Economic Research Service

Cass Box Butte Antelope Morrill Douglas Cherry Arthur Nuckolls Lancaster Cheyenne Banner Pawnee Sarpy Colfax Blaine Perkins Saunders Cuming Boone Pierce Seward Custer Boyd Polk Washington Dawes Brown Rock Dawson Cedar Sheridan RUCC 3 Holt Chase Sioux Dakota Jefferson Deuel Stanton Dixon Kearney Dundy Thayer Hall Keith Franklin Thomas Hamilton Nemaha Frontier Valley Howard Phelps Furnas Webster Merrick Red Willow Garden Wheeler Richardson Garfield  RUCC 4 Adams RUCC 8 Buffalo Burt Harlan Dodge Clay Hayes Fillmore Hitchcock RUCC 5 Greeley Hooker Lincoln Johnson Keya Paha Madison Kimball Knox Platte Nance Logan Scotts Bluff Sherman Loup Thurston McPherson	RUCC 2	RUCC 7	RUCC 9	RUCC 9 cont'
Lancaster Cheyenne Banner Pawnee Sarpy Colfax Blaine Perkins Saunders Cuming Boone Pierce Seward Custer Boyd Polk Washington Dawes Brown Rock Dawson Cedar Sheridan  RUCC 3 Holt Chase Sioux Dakota Jefferson Deuel Stanton Dixon Kearney Dundy Thayer Hall Keith Franklin Thomas Hamilton Nemaha Frontier Valley Howard Phelps Furnas Webster Merrick Red Willow Garden Wheeler Richardson Garfield  RUCC 4 Gosper Adams RUCC 8 Grant Buffalo Burt Harlan Dodge Clay Hayes Fillmore Hitchcock RUCC 5 Greeley Hooker Lincoln Johnson Keya Paha Madison Kimball Knox Platte Nance Logan Scotts Bluff Sherman Loup Thurston McPherson  RUCC 6 Butler	Cass	Box Butte	Antelope	Morrill
Sarpy Colfax Blaine Perkins Saunders Cuming Boone Pierce Seward Custer Boyd Polk Washington Dawes Brown Rock Dawson Cedar Sheridan  RUCC 3 Holt Chase Sioux Dakota Jefferson Deuel Stanton Dixon Kearney Dundy Thayer Hall Keith Franklin Thomas Hamilton Nemaha Frontier Valley Howard Phelps Furnas Webster Merrick Red Willow Garden Wheeler Richardson Garfield  RUCC 4 Gosper Adams RUCC 8 Grant Buffalo Burt Harlan Dodge Clay Hayes Fillmore Hitchcock RUCC 5 Greeley Hooker Lincoln Johnson Keya Paha Madison Kimball Knox Platte Nance Logan Scotts Bluff Sherman Loup Thurston McPherson  RUCC 6 Butler	Douglas	Cherry	Arthur	Nuckolls
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Washington     Dawes     Brown     Rock       Dawson     Cedar     Sheridan       RUCC 3     Holt     Chase     Sioux       Dakota     Jefferson     Deuel     Stanton       Dixon     Kearney     Dundy     Thayer       Hall     Keith     Franklin     Thomas       Hamilton     Nemaha     Frontier     Valley       Howard     Phelps     Furnas     Webster       Merrick     Red Willow     Garden     Wheeler       Richardson     Garfield       RUCC 4     Gosper       Adams     RUCC 8     Grant       Buffalo     Burt     Harlan       Dodge     Clay     Hayes       Fillmore     Hitchcock       RUCC 5     Greeley     Hooker       Lincoln     Johnson     Keya Paha       Madison     Kimball     Knox       Platte     Nance     Logan       Scotts Bluff     Sherman     Loup       Thurston     McPherson	Saunders	Cuming	Boone	Pierce
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RUCC 4  Adams  Buffalo  Burt  Clay  Hayes  Fillmore  Hitchcock  RUCC 5  Greeley  Hooker  Lincoln  Madison  Filmore  Kimball  Nance  Logan  Scotts Bluff  Sherman  Loup  Thurston  RUCC 6  Butler	Merrick	Red Willow	Garden	Wheeler
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Lincoln Johnson Keya Paha  Madison Kimball Knox  Platte Nance Logan  Scotts Bluff Sherman Loup  Thurston McPherson  RUCC 6  Butler	Dodge	Clay	Hayes	
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Thurston McPherson  RUCC 6  Butler	Platte	Nance	Logan	
RUCC 6 Butler	Scotts Bluff	Sherman	Loup	
Butler		Thurston	McPherson	
	RUCC 6			
Gage	Butler			
	Gage			

# **Analysis and Solution Sets**

## **Housing Availability**

- Since 2000, the total number of housing units has increased by 132,963 across the state, largely supported by RUCCs 2, 3, 4, 5, and 6.
- While all RUCCs saw an increase in the number of housing units since 2020, the number of total units for RUCCs 7, 8, and 9 have decreased by about 8.6k total units.
- Estimates gauge Nebraska's housing shortage between 100,000 and 120,000 units across the owner-occupied and renter-occupied markets.

	2000	2010	2020	2019-2023 ACS	Cha	nge 2000-2023
RUCC 2	374,132	437,906	490,863	499,954	_	125,822
RUCC 3	42,055	44,485	45,945	46,299	_	4,244
RUCC 4	45,312	48,998	50,944	51,590	_	6,278
RUCC 5	58,792	61,384	62,208	62,636	_	3,844
RUCC 6	36,058	37,293	37,280	37,501	_	1,443
RUCC 7	75,756	76,554	73,874	74,175	~	(1,581)
RUCC 8	21,159	20,985	19,628	19,700	~	(1,459)
RUCC 9	69,384	69,186	63,536	63,776	~	(5,608)
Nebraska	722,668	796,793	844,278	855,631	_	132,963

### Strategic Pillars

How will the work be organized?

Pillar 1. Financial Support & Incentives

Pillar 2. Education & Policy Pillar 3. Special Populations & Safety Net Pillar 4. Workforce & Community Capacity

### Goals

The intended impact of the framework over the next five years.

Goal 1. Flexible State Funding Goal 1. Create a Housing Toolbox Goal 1. Develop Low-Income Housing Goal 1. Engage Stakeholders to Build Capacity

Goal 2. Strengthen Collaborative Funding

Goal 2. Engage Leaders Goal 2. Expand Support Services Goal 2. Increase Housing Workforce

Goal 3. Policies to Mitigate Risk

Goal 3. End Chronic Homelessness

### Pillar 4

### **Workforce Pipeline**

- Develop homebuilding academy
- Redevelop and fund education and training pathways

### **Incentivize Manufactured Housing**

- Support affordable and attainable housing in rural Nebraska
- Ensure more manufactured housing from Nebraska stays within the state

#### Teaching Nebraska Trades (TNT) Pilot Program – Requires 1-to-1 match

#### **Supply Side**

- Partner with community colleges to create and recruit for instructor positions
- Partner with Builders Foundation to train Industrial Tech teachers

#### **Demand Side**

- Support The Builder Foundation's efforts
- Include more high schools in the program



#### **Success Stories**

- 100% placement rate in construction trades from program graduates
- 94% of students remain in the community (Central Community College)
- Programming consistently has a waitlist of applicants
- Builders Foundation awarded grant through the Department of Labor to expand their reach across the state



#### Create Sustainable TNT Funding

- Loan a school or nonprofit entity up to \$250K to build a home
- Proceeds revolve into next project
- NE Dep. of Labor and Builders of the Future
  - Discussing statewide collaboration
  - Train high school Industrial Tech Teachers
- Workforce Pipeline (Pillar 4)



# Coming Soon: Modular Ordering and Delivery Program

- NIFA facilitates bulk orders of modular homes
- Design standards and approved plans
- Templated Planned Unit Developments
- Best practice and example plats
- Leverage community colleges



#### **Current Status**

- Alley Poyner Macchietto Architecture
- Awarded AARP Community Challenge
- RFI period for manufacturers ended September 16, 2025
- RFP released September 30, 2025
- Program consideration/approval by NIFA board in early 2026
- Release application, as approved by NIFA Board, in Q2 of 2026





# Thank you

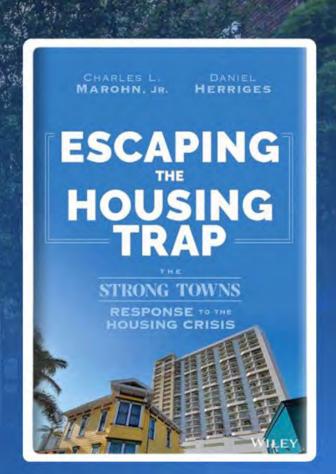
John Turner, Community Collaboration Manager

# Normalizing Incremental Development

Norm Van Eeden Petersman Director of Membership

strongtowns.org

- @ @strongtowns
- in linkedin.com/in/normvep/





# To solve the housing crisis, what direction do housing prices need to go?





Housing Market Crash Fear Rises
Among Americans

Newsweek, May 2023

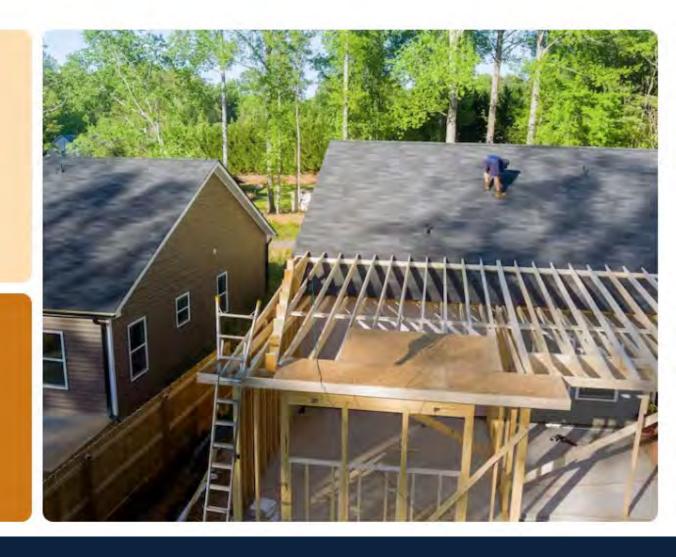
#### Incremental Housing

In a strong town, housing emerges rapidly in response to local needs.

But across the continent, our neighbors can't find homes they can afford to live in, and local builders can't help.



Stay Updated on Incremental Housing



The next increment of development should be allowed, by right, in every neighborhood in America.

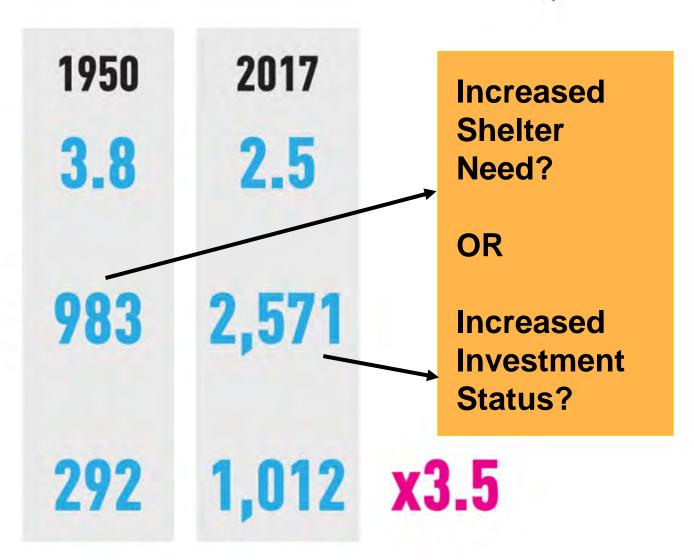
#### **CHANGING DEMOGRAPHICS:** HOUSEHOLD SIZE





AVERAGE SF OF NEW SINGLE-FAMILY HOME

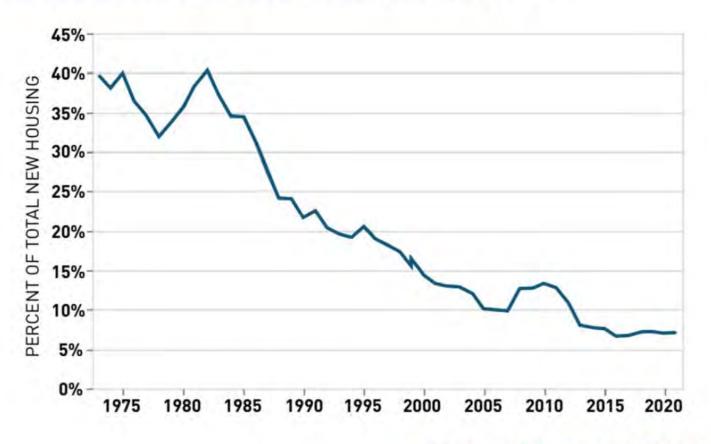
SF OF LIVING SPACE PER PERSON



#### **SUPPLY: SMALL HOME CONSTRUCTION**



#### **DECLINE OF SMALLER/ STARTER HOME CONSTRUCTION, 1973-2021**

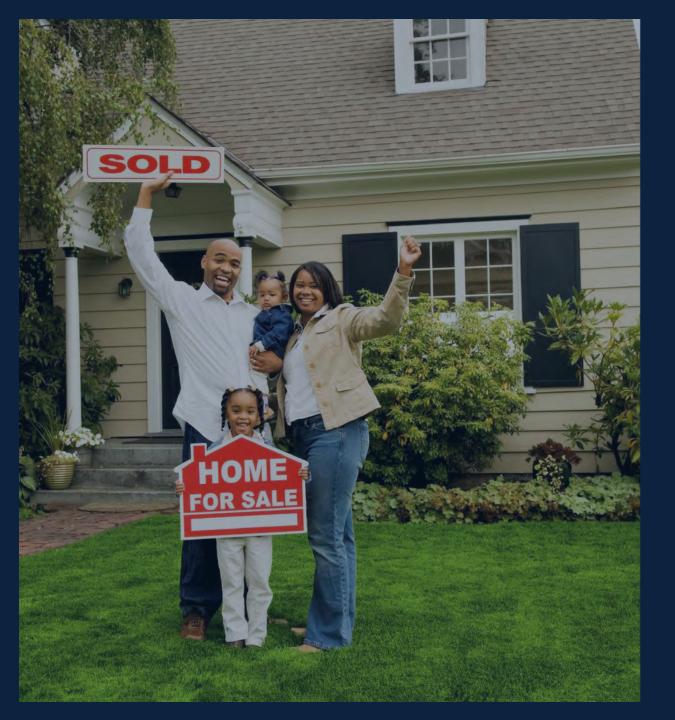


**OUR FOCUS** 

Housing as Shelter...

... that is "Trap-propf"

NOTE: SMALLER HOMES REFERS TO HOMES LESS THAN 1,400 SF



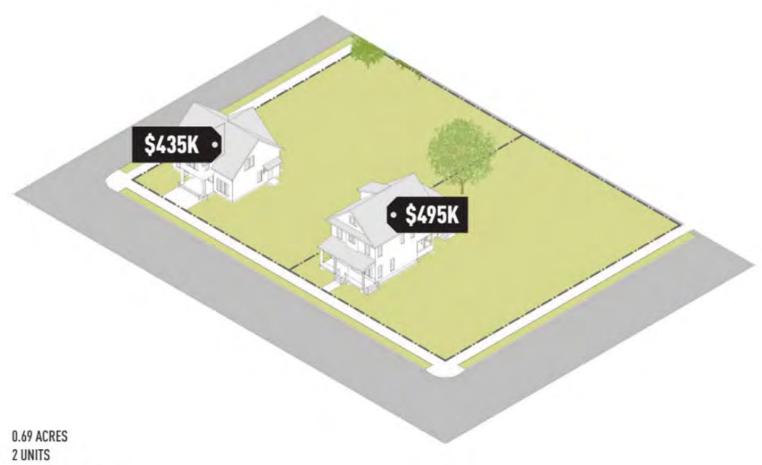
### What is the product?



# Making it easier for more people to borrow more money to pay more for housing is not the answer.







2.9 UNITS/ACRE

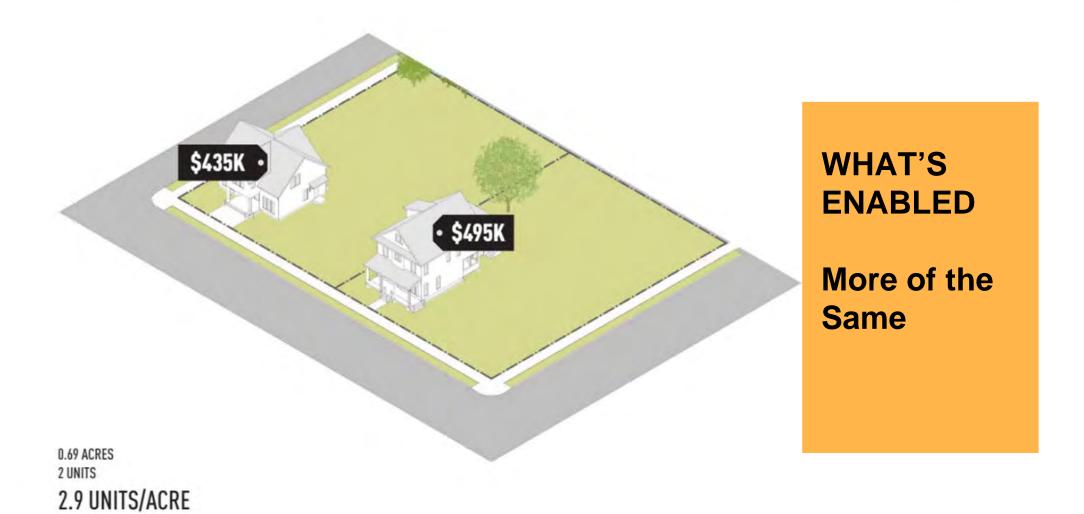
\$930K TOTAL VALUE

\$1.35M/ACRE

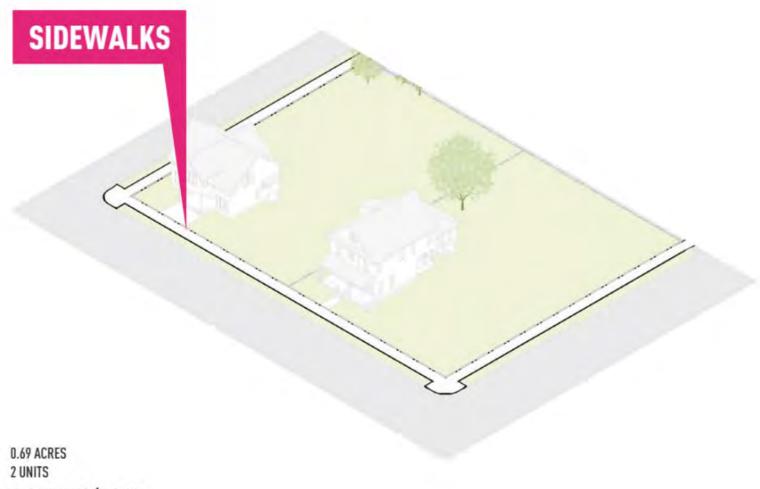
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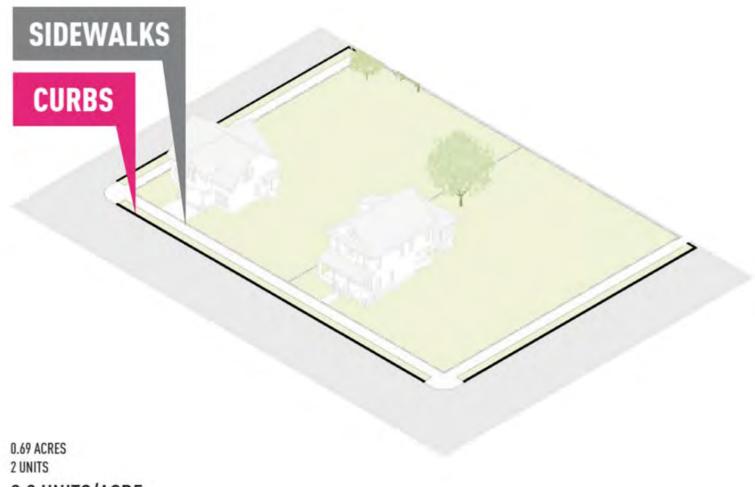






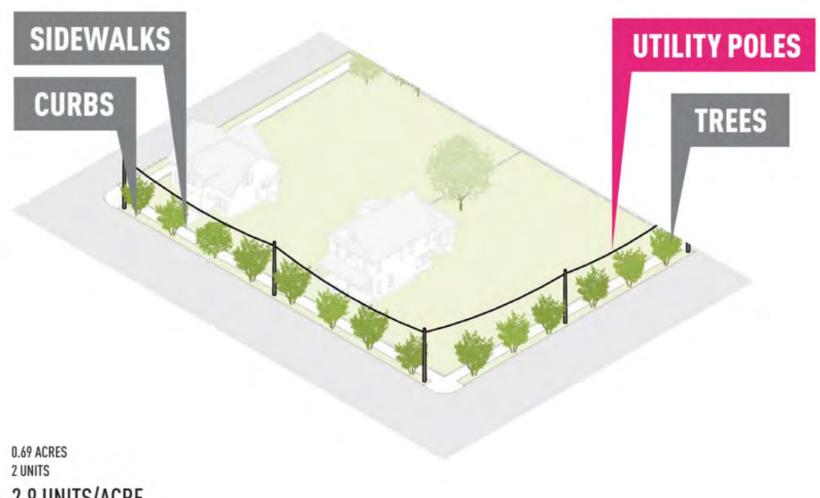
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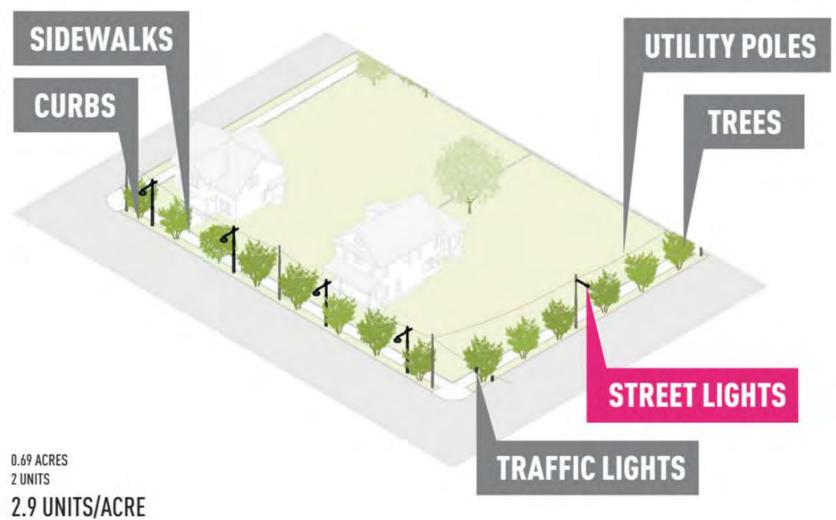
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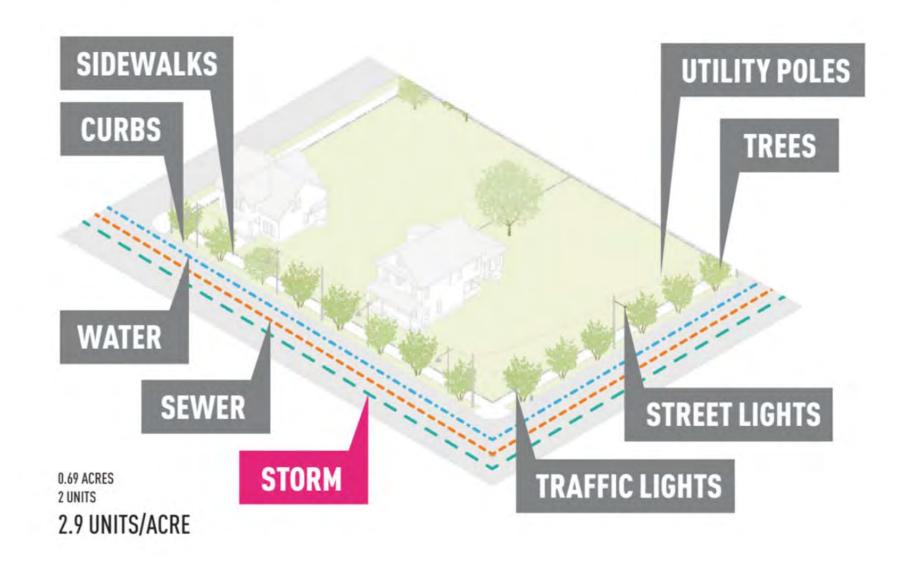


2.9 UNITS/ACRE

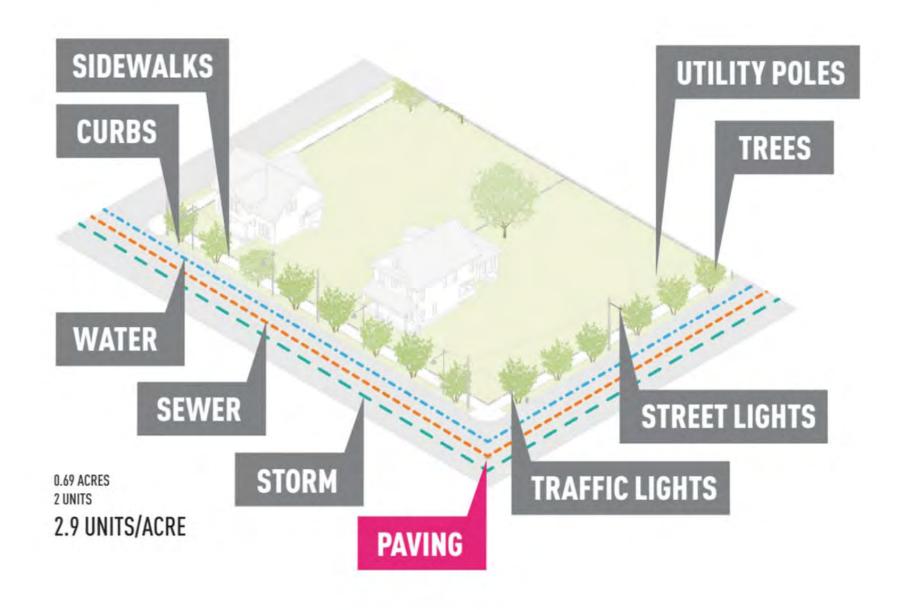






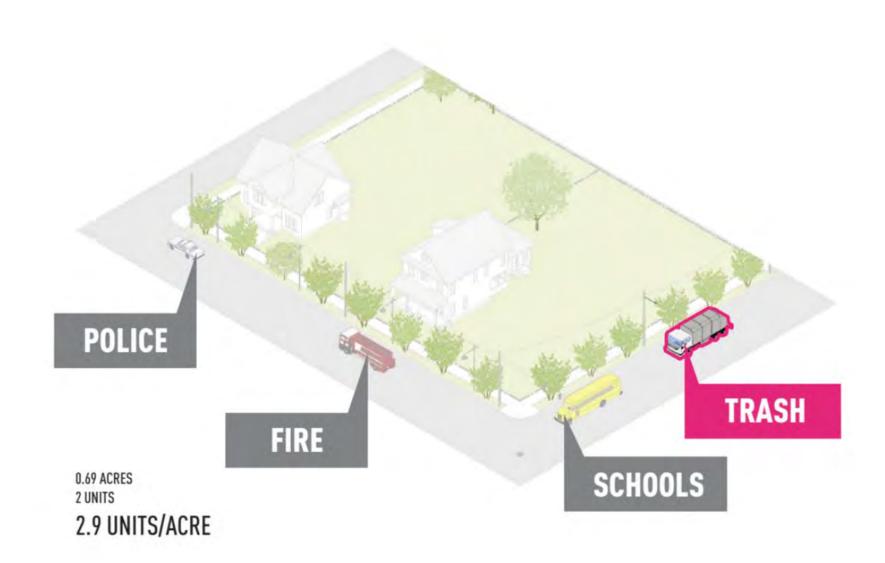






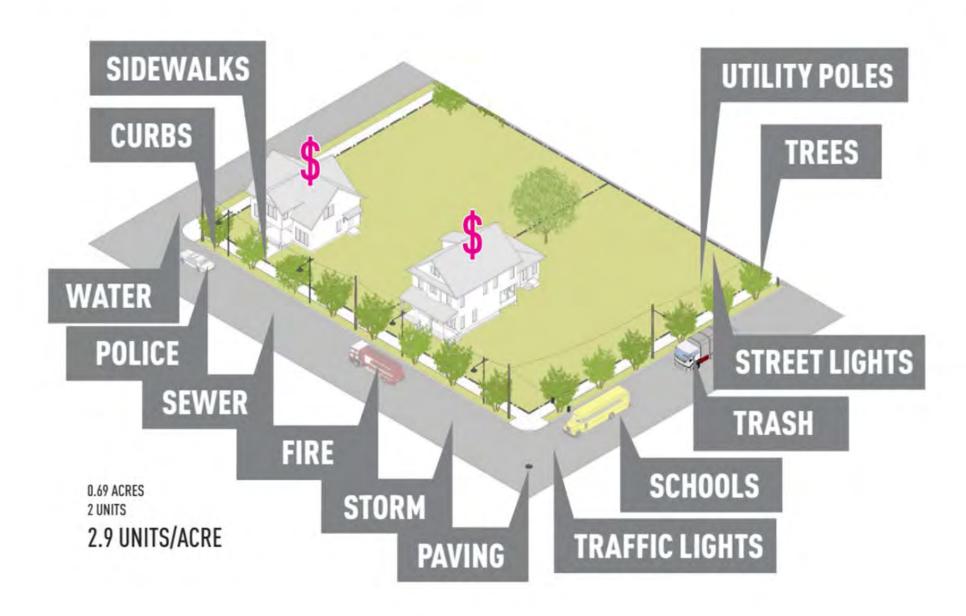
#### **HOUSING & SERVICE NEEDS**





#### **HOUSING & INFRASTRUCTURE + SERVICE NEEDS**





## **HOUSING & INFRASTRUCTURE + SERVICE NEEDS** KRONBERG URBANISTS ARCHITECTS **SINGLE FAMILY ONLY** HOUSING **MORE INFRASTRUCTURE/UNIT LESS TAX REVENUE TO PAY FOR IT** FINANCIAL DISASTER **& SCARCITY**

#### SINGLE-FAMILY-ONLY-ZONING



????



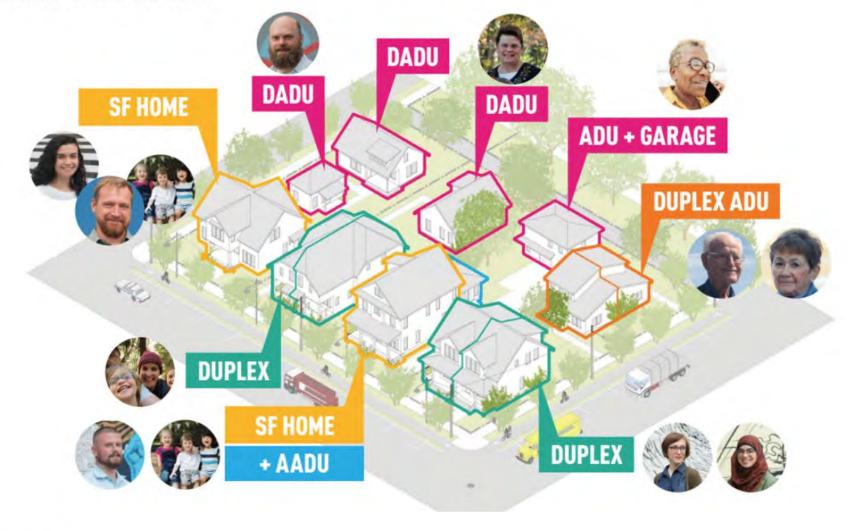
0.69 ACRES 2 UNITS

2.9 UNITS/ACRE

## **SCARCE HOUSING**

#### SINGLE-FAMILY-PLUS ZONING





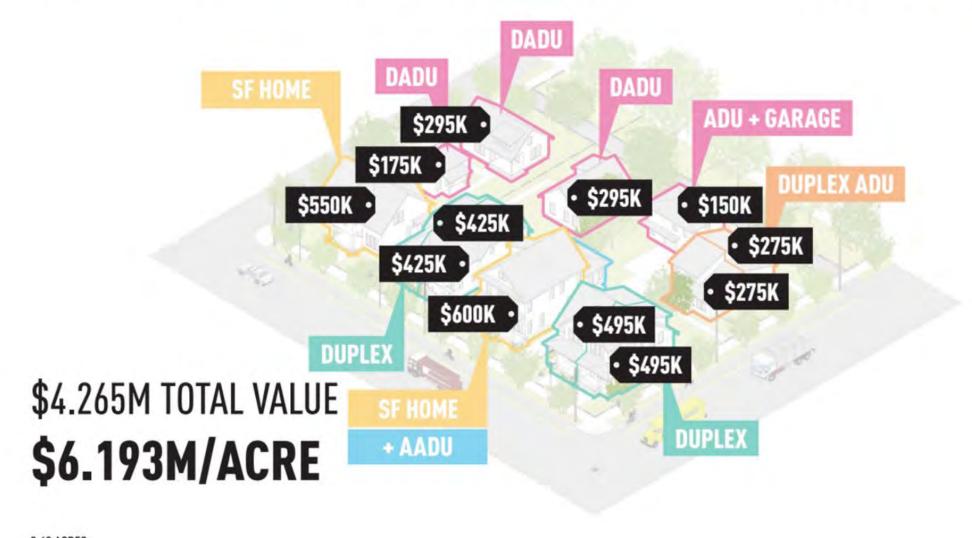
0.69 ACRES 13 UNITS

18.8 UNITS/ACRE

#### **HOUSING CHOICE & INFRASTRUCTURE + SERVICE NEEDS**

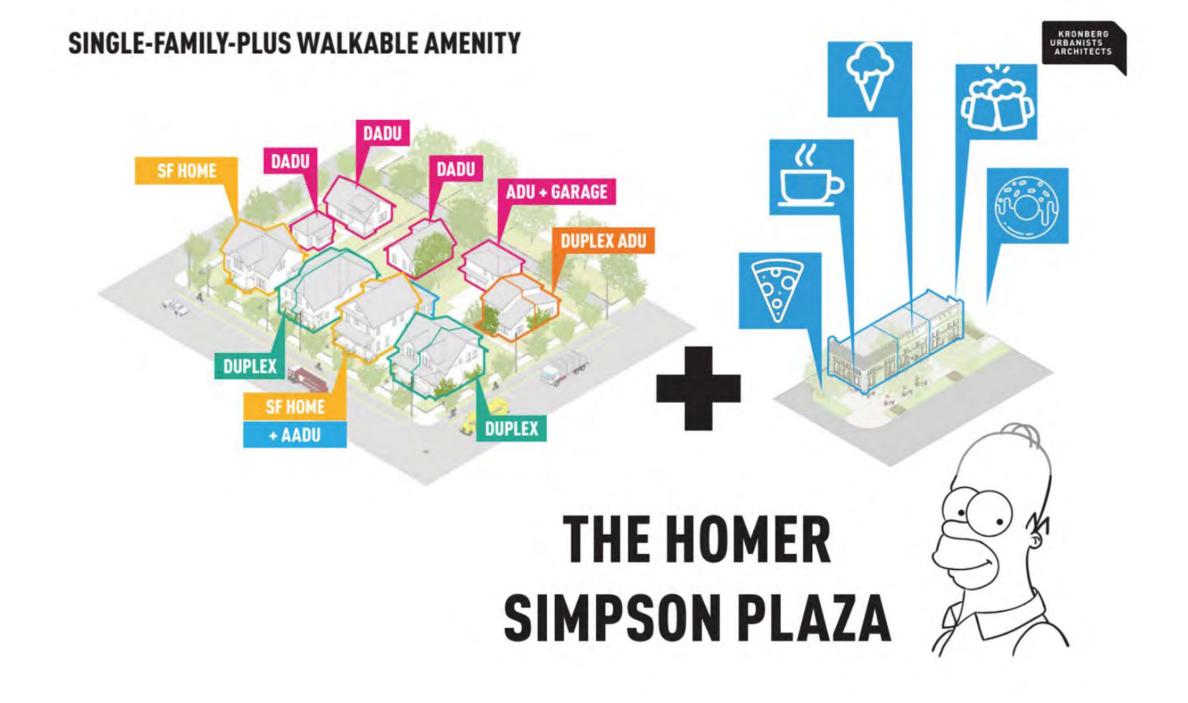






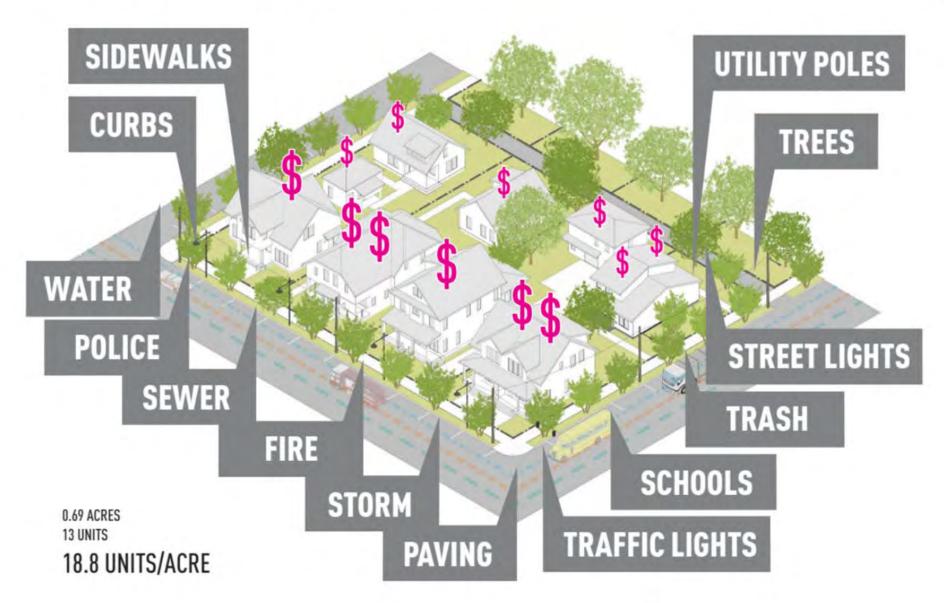
0.69 ACRES 13 UNITS 18.8 UNITS/ACRE

4.6X MORE VALUABLE THAT SUBURBAN SINGLE FAMILY



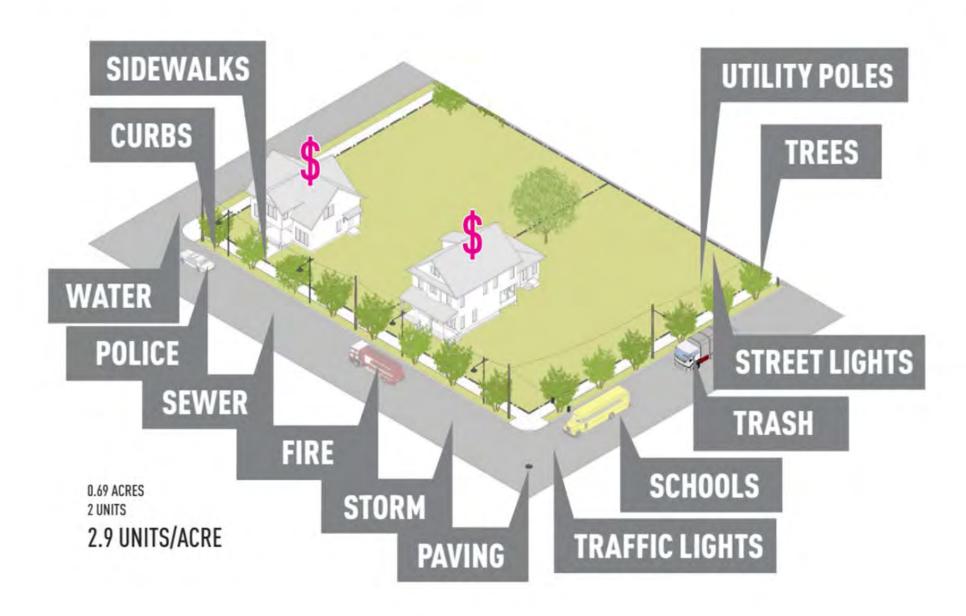
#### **HOUSING CHOICE & INFRASTRUCTURE + SERVICE NEEDS**





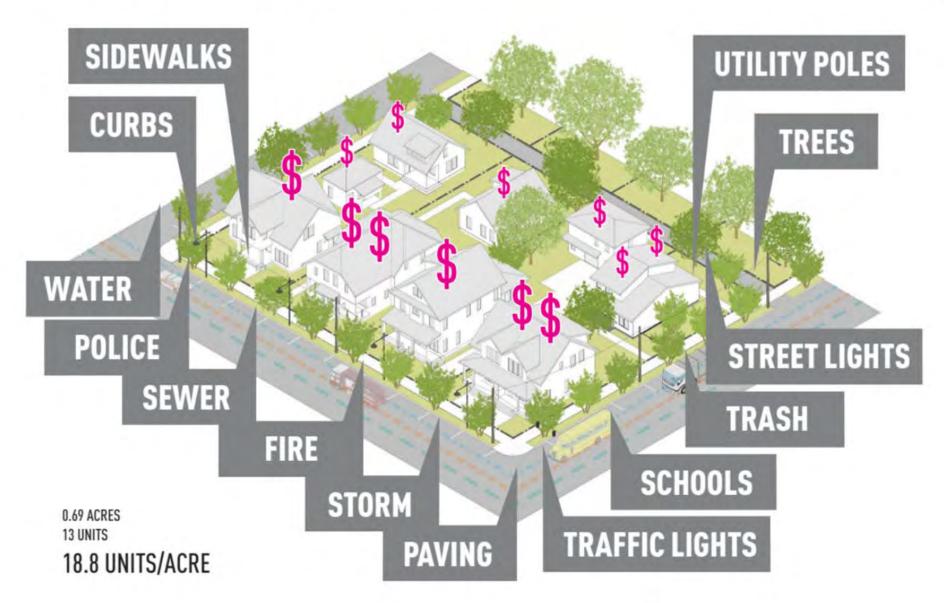
#### **HOUSING & INFRASTRUCTURE + SERVICE NEEDS**





#### **HOUSING CHOICE & INFRASTRUCTURE + SERVICE NEEDS**





### Sewer System Change Over Time Kansas City, KS

	1910	2010	Change
Population	82,331	145,786	1.8x
Feet of Sewer Per Person	1.1		27x

## Sewer System Change Over Time South Bend, IN

	1960	2020	% Change
Population	132,445	103,453	-22%
Lift Stations	3 " <b>"""""</b>	43 """ """ """ """ """ """ """ """ """ ""	1,333%
Miles of Force Main	0.3	613 613 613 613 613 613 613 613 613 613 613 613 613 613 613 613	6,452%

#### THE COMPLEXITY CONUNDRUM

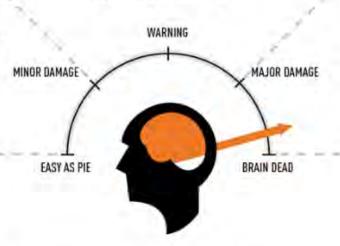


#### **ANYTHING ELSE**

- · High brain damage
- Low returns
- · Higher expenses

#### SINGLE FAMILY

- · Low brain damage
- · Low returns



#### LARGE MULTIFAMILY

- · High brain damage
- · High returns

Too much brain damage, not enough money

#### THE COMPLEXITY CONUNDRUM

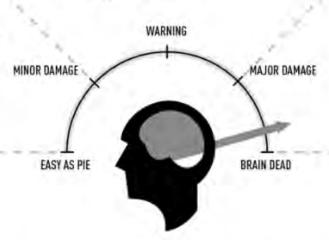


### **INCREMENTAL INFILL**

- High brain damage
- Low returns
- · Higher expenses

### SINGLE FAMILY

- · Low brain damage
- · Low returns



### LARGE MULTIFAMILY

- · High brain damage
- High returns

We have to reduce brain cells for this stuff

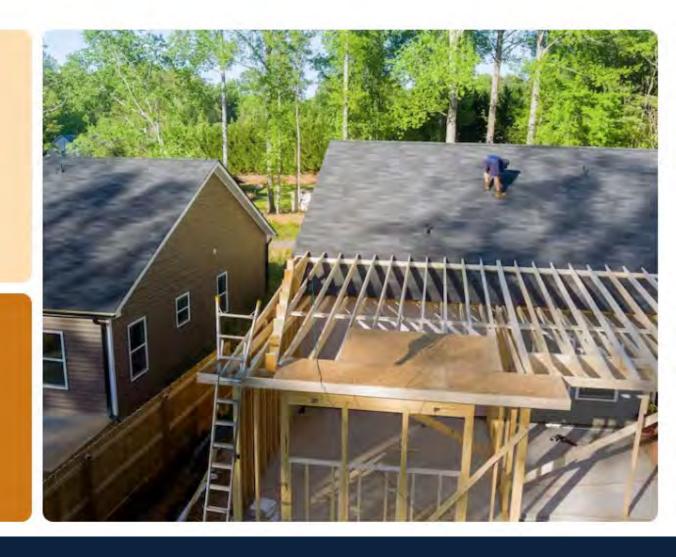
# Incremental Housing

In a strong town, housing emerges rapidly in response to local needs.

But across the continent, our neighbors can't find homes they can afford to live in, and local builders can't help.



Stay Updated on Incremental Housing



The next increment of development should be allowed, by right, in every neighborhood in America.

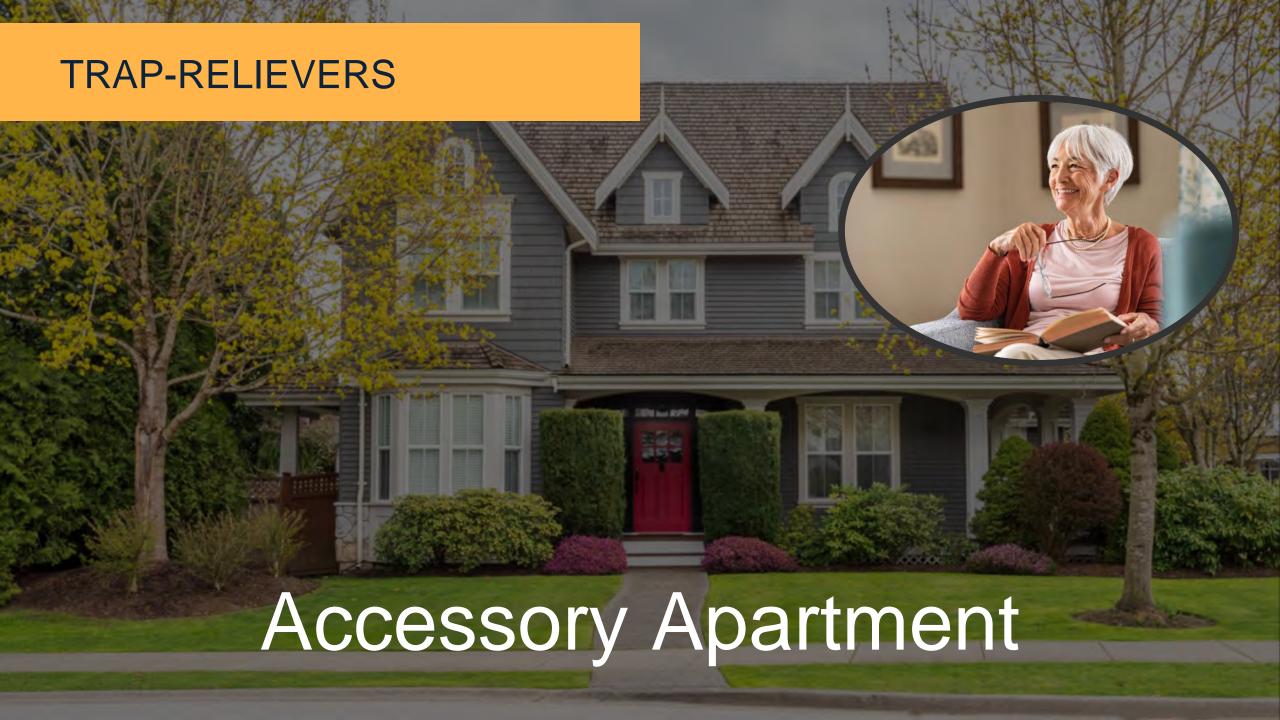


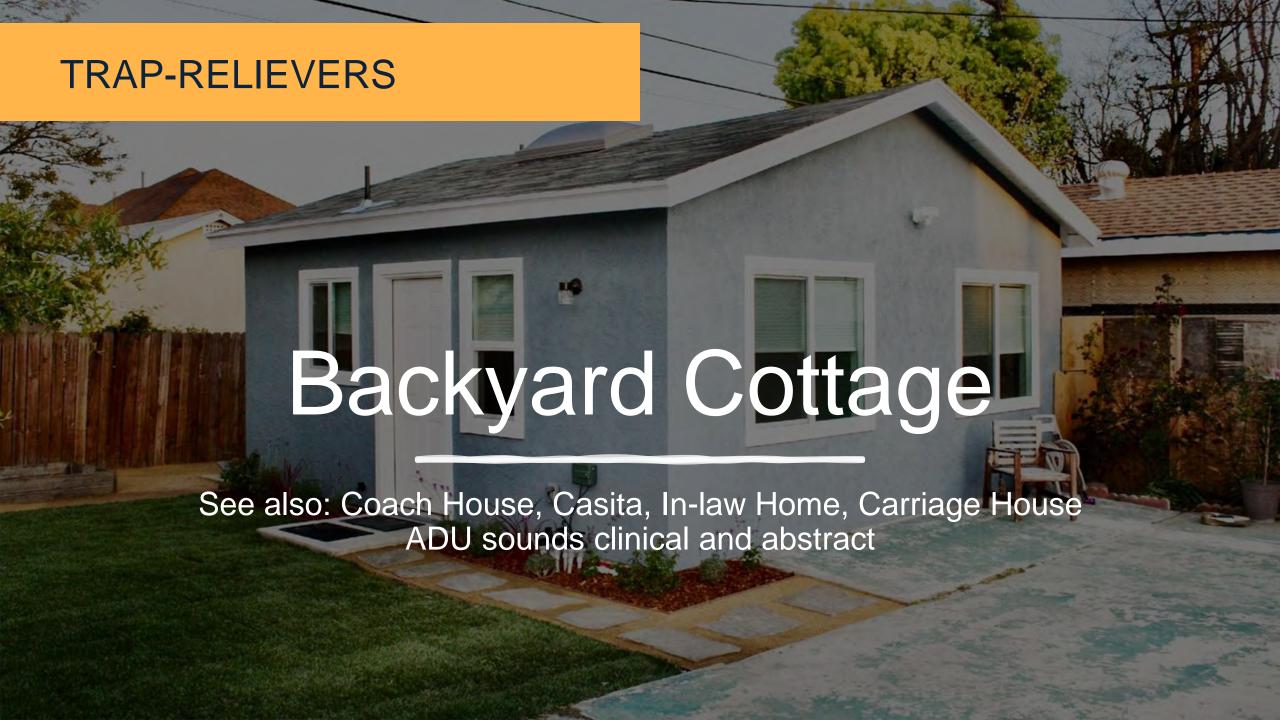
# These are Financial Products

(secondarily, they serve as shelter)

# Distribution of Investment Capital for Housing

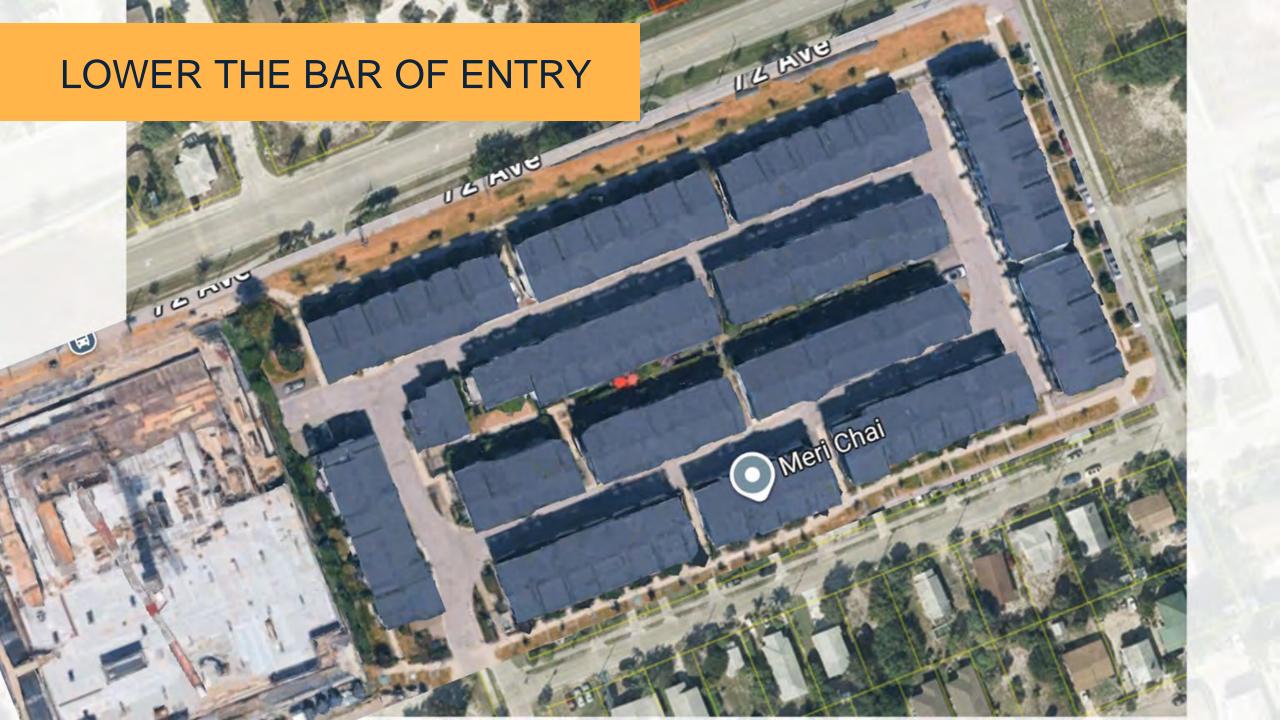


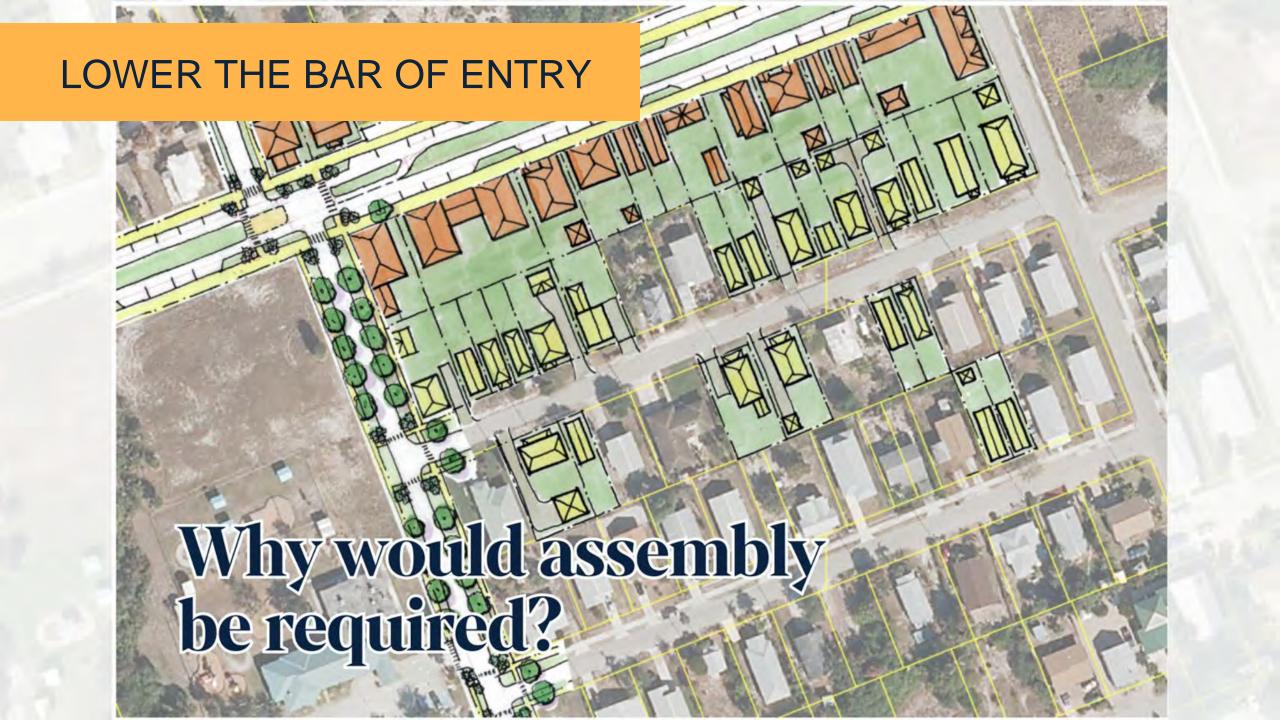














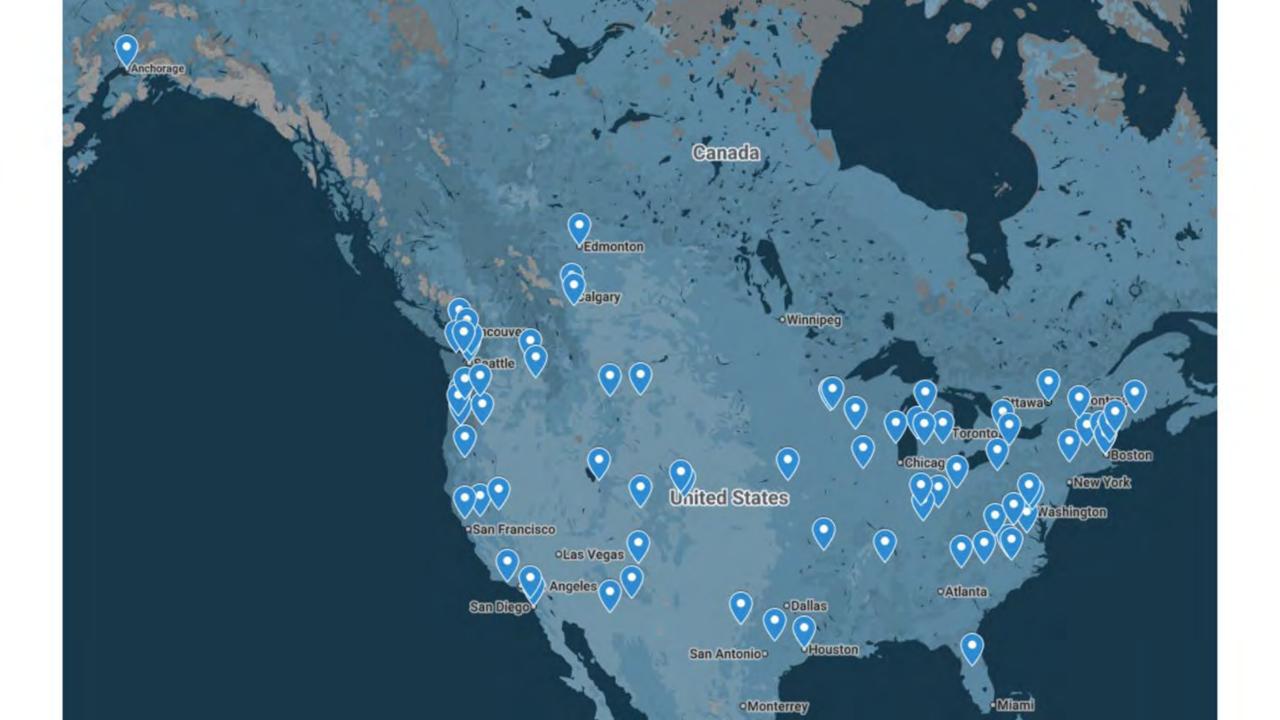
If we want more entry-level housing, we need more incremental developers.

And if we want more incremental developers, we need to make it easier for them to say <u>yes</u>.

That's the role of the city.

The Role of the City

# Build the Support Structure.



# POLICY RECOMMENDATIONS Is Your City Housing Ready?

Strong Towns recommends these six strategies for fighting back against the housing crisis at the local level. These policies can all be implemented on a local scale, so there's no need to wait to get started.



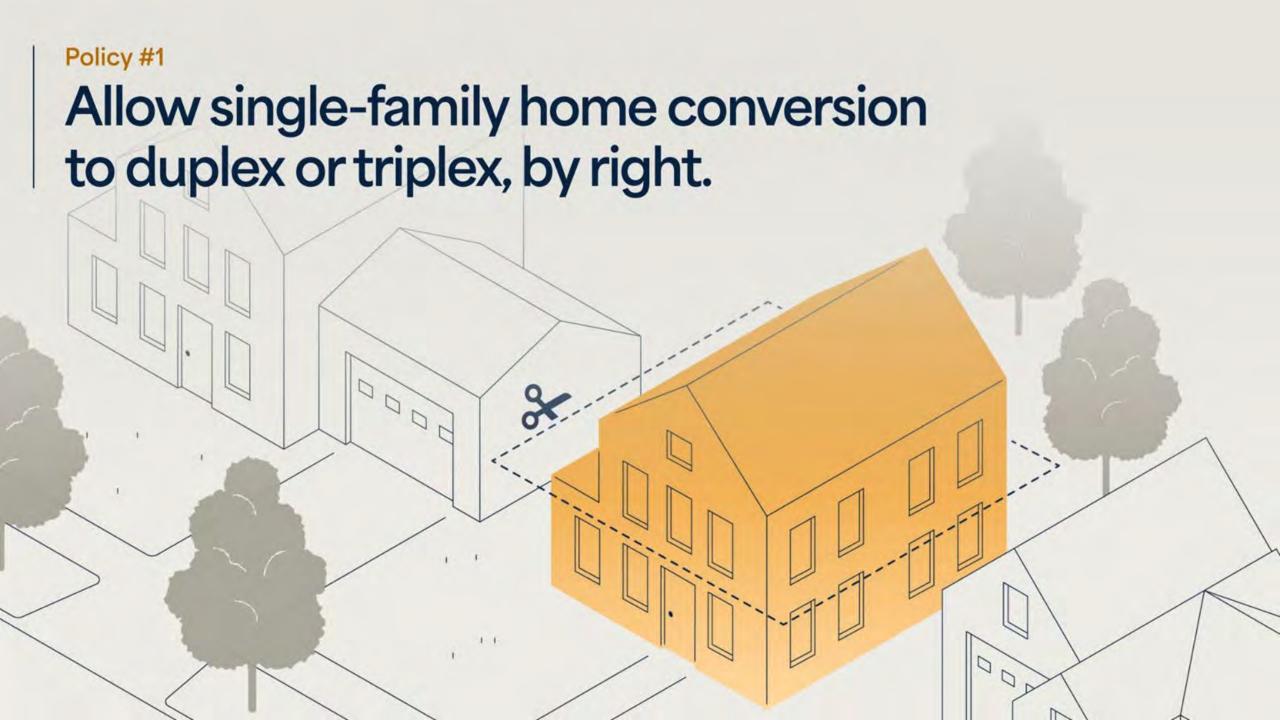




















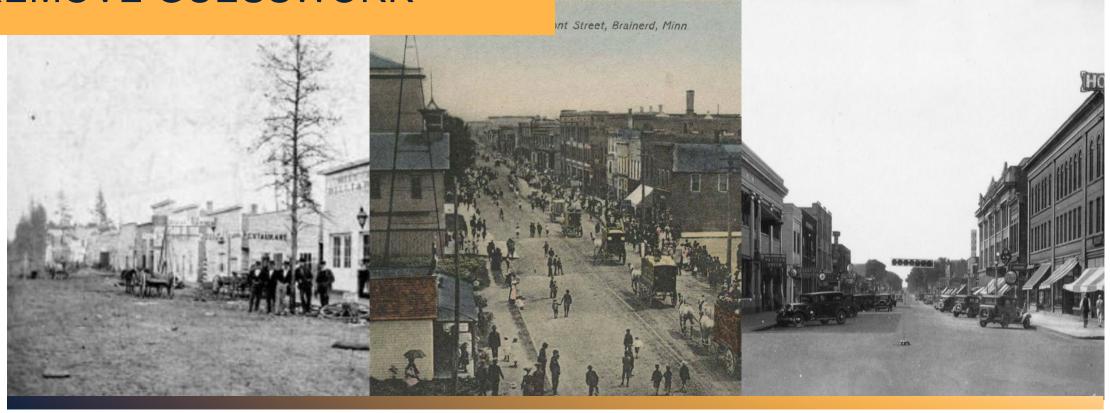
### **ELIMINATE PARKING MINIMUMS**



Policy #6

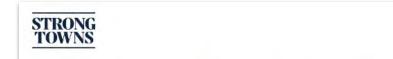
Streamline the approval process.

### REMOVE GUESSWORK



# Make it simple to build the next increment. In by 9AM, out by noon.

### REMOVE GUESSWORK



# Say Yes to New Housing— Before Anyone Even Asks To Build It

Edward Erfurt and Lindsey Beckworth · October 27, 2023





# All About Pre-Approved Housing Plans

Rebekah Kik, Edward Erfurt

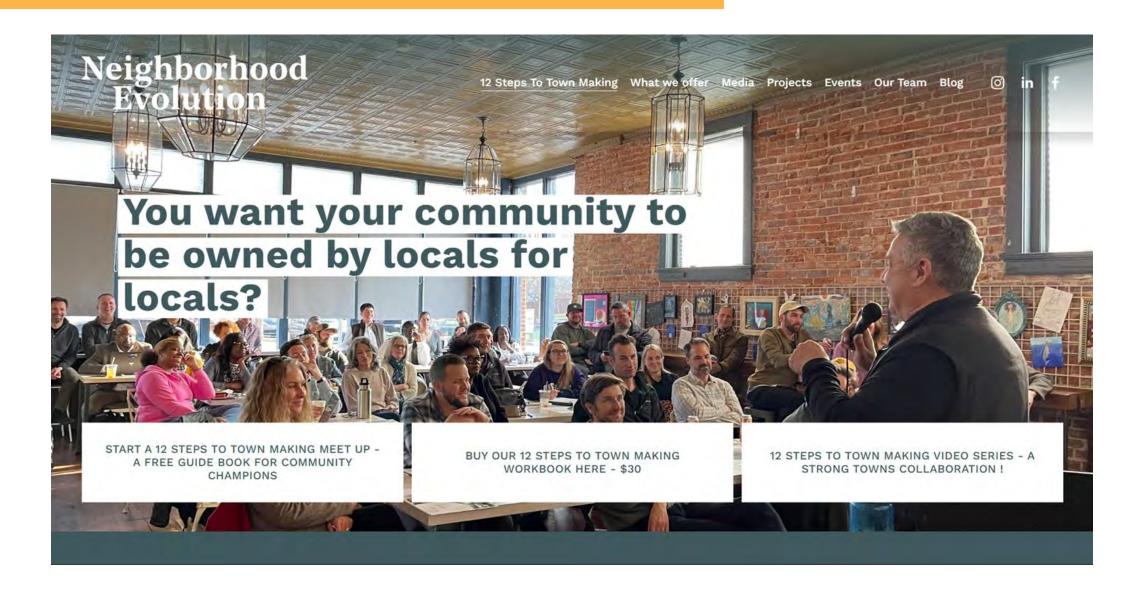


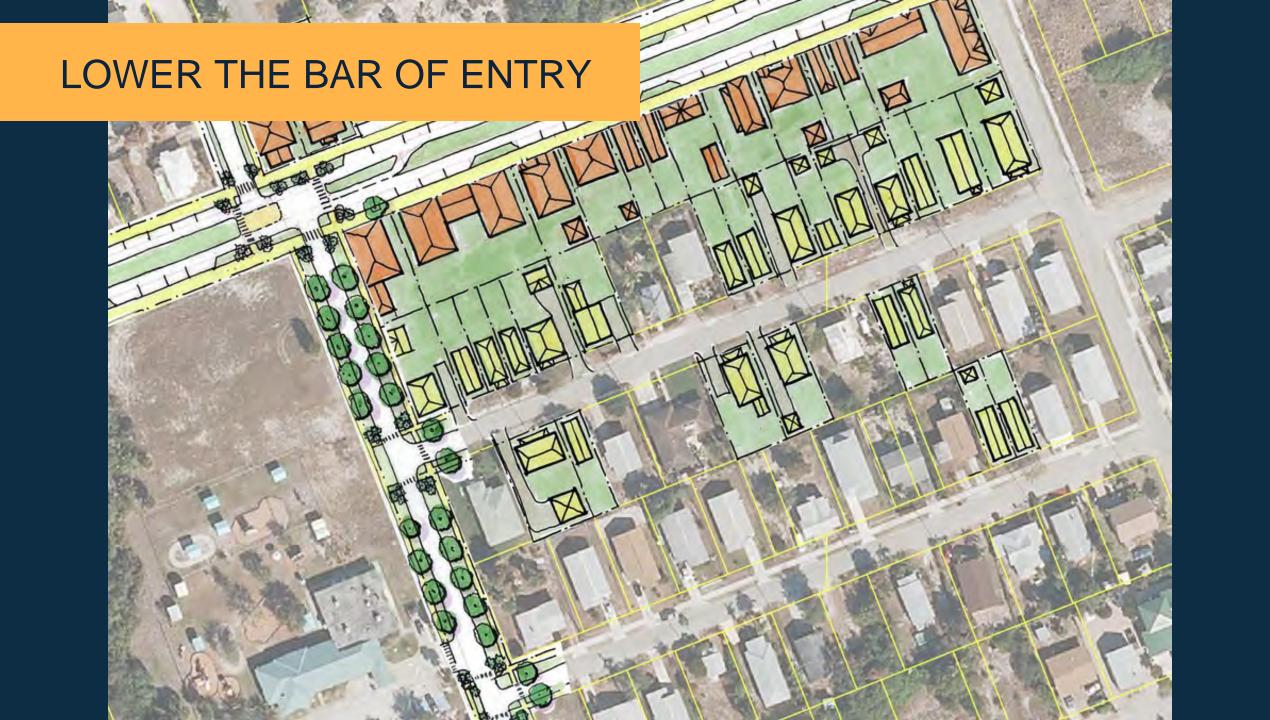


How Cities Can Grow an Ecosystem of Incremental Developers



### Grow an Ecosystem of Local Developers





- 1. Funding and support for contractor training
- 2. Predevelopment and technical assistance.
- 3. Reduced land price based on affordability. (up to a 75 percent discount in exchange for affordable housing units provided.)

FUND MANY SMALL BETS





# How Muskegon, MI, Is Building Hundreds of Homes on Vacant Lots

Asia Mieleszko · April 4, 2024



An empty lot in Muskegon, MI, in 2019 (left) has now been converted to infill housing (right).

SPECIAL ASSESSMENTS (MN)

Cities can help finance these entry-level units, providing local competition to the federally subsidized, Wall Street-based housing market.



## CO-SIGN LOANS (FL)

Local governments using their credit capacity are able to guarantee loans to make housing small scale investments viable



STRONG TOWNS

# **The Housing–Ready City:**A Toolkit for Local Code Reform



#### STRONG TOWNS

# Who Will Build the Housing–Ready City?

How Cities Can Grow an Ecosystem of Incremental Developers



# NORTH DAKOTA: HOUSING AFFORDABILITY TRENDS

November 6, 2025
Ben Horowitz, Senior Policy Analyst
Libby Starling, Senior Community Development Advisor



FEDERAL RESERVE BANK OF MINNEAPOLIS



### **OVERVIEW OF TODAY'S REMARKS**

- About the Minneapolis Fed
- Homeownership Trends in ND
- Rental Trends in ND
- What's Next?



#### **COMMUNITY DEVELOPMENT**



- Community development is one of the Federal Reserve's core functions as the central bank of the United States.
- It's an important responsibility of the Federal Reserve that is **rooted in its** mandates from Congress.
- It supports the Minneapolis Fed's mission to pursue a growing economy in which people in every community have opportunities to participate and prosper.



### **HOUSING AFFORDABILITY**







#### **HOUSING AFFORDABILITY**





# WHAT DO WE HEAR IN NORTH DAKOTA?

- Hard times for homebuyers
- Lower-income renters struggle to find units
- Employers concerned about ability to expand
- Increasingly visible homelessness
- Lack of investment from national players
- Barriers to production
- Debates over best ways to measure need





# WHAT DO WE HEAR IN NORTH DAKOTA?

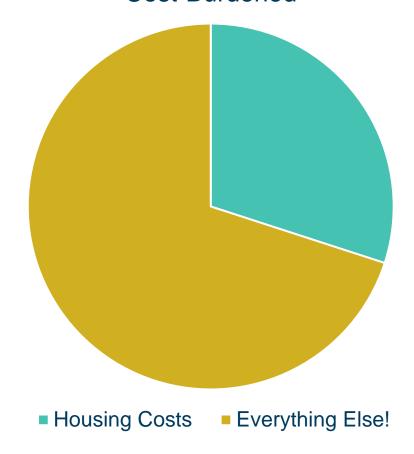
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#### HOUSING ECONOMICS: AN "AFFORDABILITY" LEXICON

A Household On the Verge of Being Cost-Burdened



When we refer to "housing affordability" during this presentation, we are considering the cost of housing and household incomes.

Data tell us that housing is the largest expense for most households. Renters or homeowners are considered "cost-burdened" when this part of their budget exceeds 30% of their overall income. Economists and other housing-watchers frequently use this metric to gauge whether a home is affordable to a particular households.



# HOUSING ECONOMICS: AN "AFFORDABILITY" LEXICON



It's important to note that this definition includes both the **price** and **costs of housing** and the **income of households**. When discussing affordability, it's important to remember both.



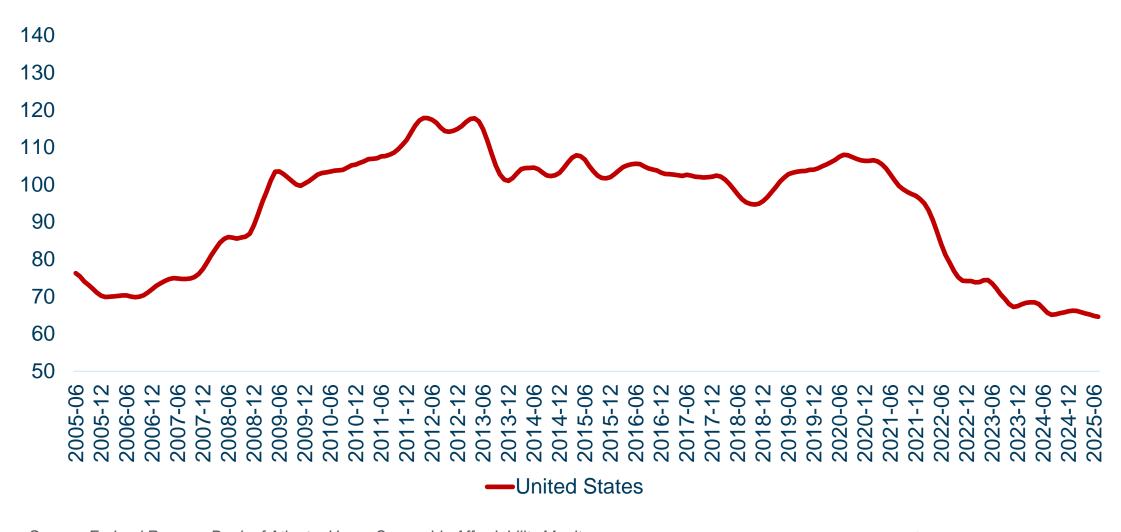


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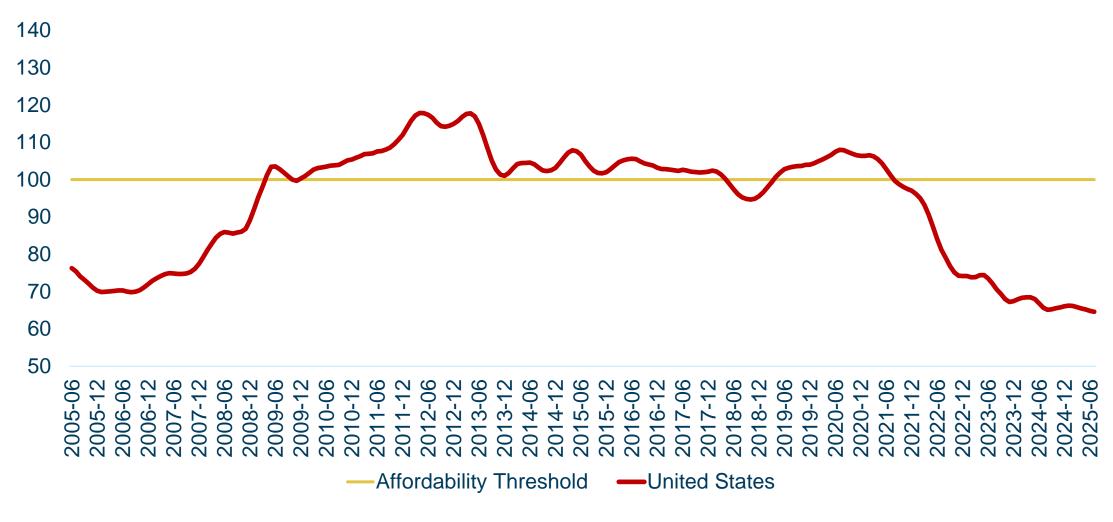


#### COMPARING HOME VALUES AND HOUSEHOLD BUDGETS





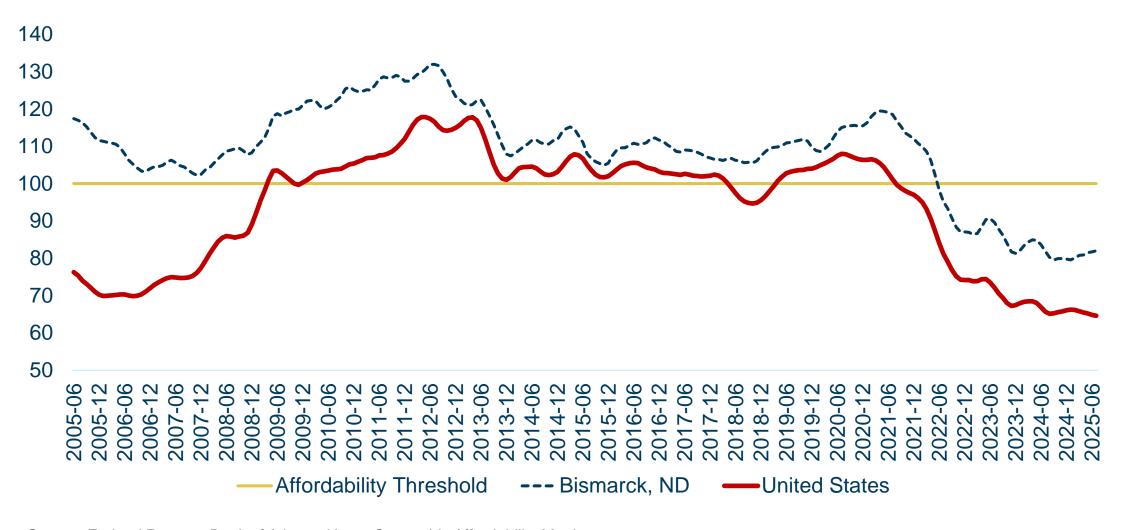
#### COMPARING HOME VALUES AND HOUSEHOLD BUDGETS







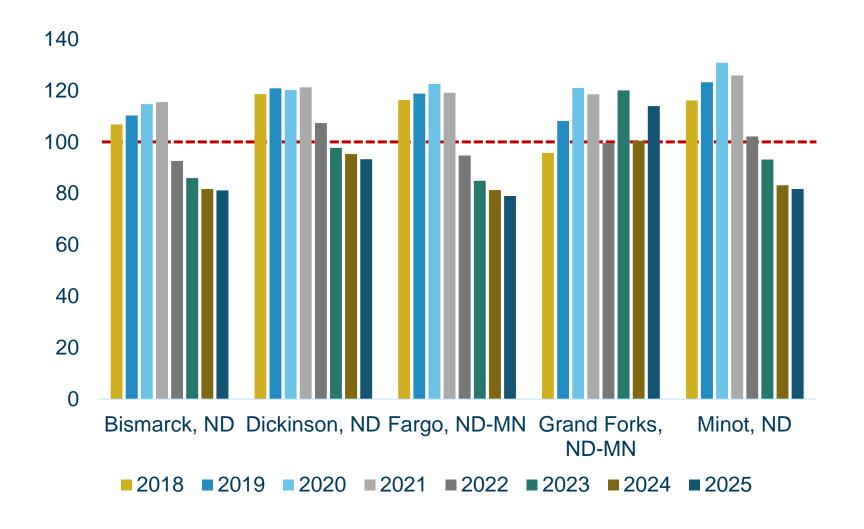
# COMPARING HOME VALUES AND HOUSEHOLD BUDGETS







# STATEWIDE STORY REFLECTED IN BIGGER CITIES



Higher numbers indicate more affordability. A score of 100 or more means that a household can afford the median home for sale in a CBSA if they earn that CBSA's median income.

**Source:** These are yearly averages of the CBSA's scores in the Atlanta Fed's Home Ownership Affordability Monitor.



# **COMPARING ND POPULATION CENTERS (2025)**

Billings, MT Bismarck, ND Cedar Rapids, IA Des Moines, IA Dickinson, ND Duluth, MN-WI Fargo, ND-MN Grand Forks, ND-MN Minneapolis-St. Paul Minot, ND Missoula, MT Rapid City, SD Rochester, MN Sioux Falls, SD-MN St. Cloud, MN

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0 20 40 60 80 100



# **COMPARING ND POPULATION CENTERS (2025)**

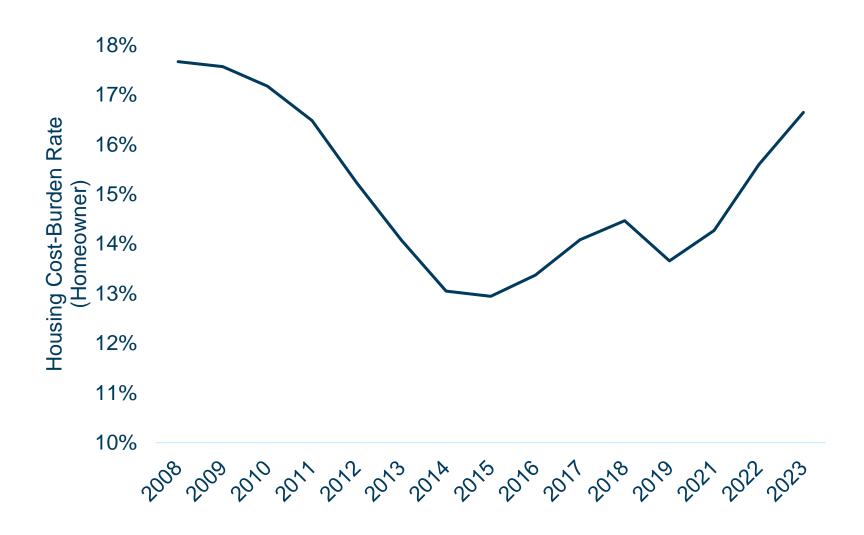


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**Source:** These are yearly averages of the CBSA's scores in the Atlanta Fed's Home Ownership Affordability Monitor.



#### COST-BURDEN FOR HOMEOWNERS INCREASED OVER TIME



After declining during the Great Recession period, the costburdened rate for homeowners began to climb in 2018.

**Source:** These are three-year rolling averages from the Census's American Community Survey.



#### MORTGAGE RATES & AFFORDABILITY



When mortgage rates decline, affordability generally increases.

**Source:** The affordability measures come from three-month averages of Bismarck's scores in the Atlanta Fed's HOAM tool. Mortgage rate data comes from the St. Louis Fed's FRED portal.



#### MORTGAGE RATES & AFFORDABILITY



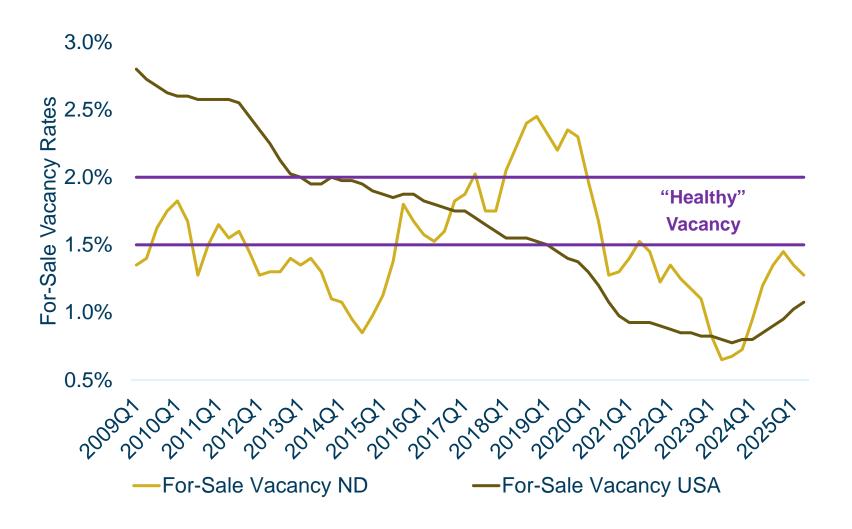
During shaded periods of time, affordability was increasing for at least 3 months in a row.

When mortgage rates decline, affordability generally increases.

**Source:** The affordability measures come from three-month averages of Bismarck's scores in the Atlanta Fed's HOAM tool. Mortgage rate data comes from the St. Louis Fed's FRED portal.



#### HOMEOWNER VACANCY RATES & AFFORDABILITY

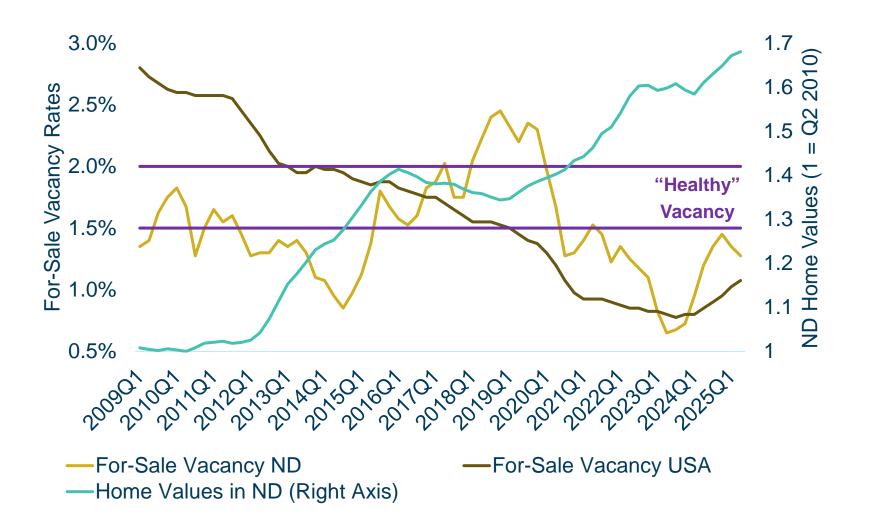


When the housing supply is healthy, the balance between supply and demand moderates price growth without placing too much stress on buyers or sellers. Housing stakeholders typically tell us that a vacancy rate between 1.5 and 2.0 percent indicates a "healthy" housing supply.

**Source:** Vacancies are four-quarter rolling averages from the Census's <u>Housing</u> <u>Vacancies product</u>. Home values are quarterly averages from Zillow's Home Value Index.



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**Source:** Vacancies are four-quarter rolling averages from the Census's <u>Housing</u> <u>Vacancies product</u>. Home values are quarterly averages from Zillow's Home Value Index.



#### OTHER COSTS & AFFORDABILITY

# Homeowner expenses outpaced inflation from 2021 through 2023

Non-mortgage costs drove the increase in homeowners' average housing budgets

September 16, 2025

#### **AUTHORS**



Erik Hembre

Senior Economist, Community Development and Engagement



#### Ben Horowitz

Senior Policy Analyst, Community Development and Engagement

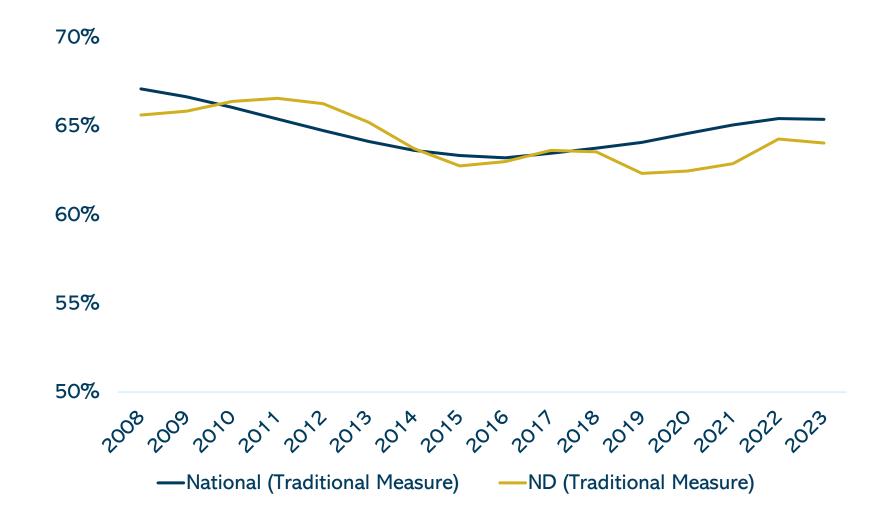
#### TL;DR:

58 percent of homeowners have a mortgage. After adjusting for inflation, these mortgagors overall spent \$14 less every month on mortgages in 2023 than in 2021.

Homeowners overall spent \$56 per month more on non-mortgage costs.

**Source:** Minneapolis Fed staff analysis of American Housing Survey data (national).

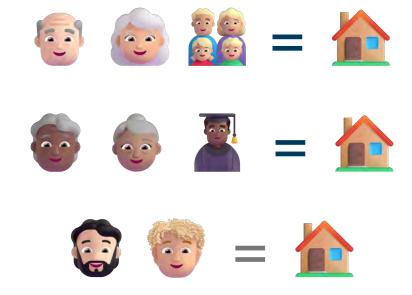




The household homeownership rate, the most-cited statistic measuring homeownership, actually measures owner-occupancy rates. In other words, it measures the share of occupied homes that are occupied by one of the home's owners.

**Source:** Minneapolis Fed staff analysis of American Community Survey data. Rates are presented as three-year rolling averages.



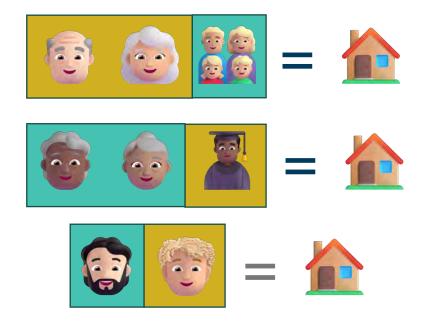


**Traditional Measure:** 100% homeownership rate!

This traditional measure can miss important changes in how households are structured. For example, the measure would not necessarily capture changes in the share of adults that own a home when:

- Multi-generational households become more (or less) common
- More (or fewer) adult children move in with their parents
- More (or fewer) adults live with a roommate that owns the home





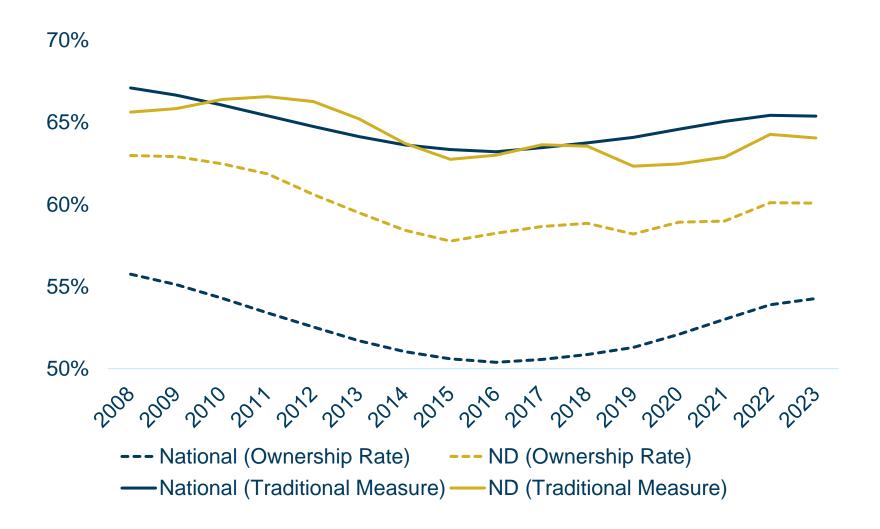
**Traditional Measure:** 100% homeownership rate!

Alternative: 5 homeowners out of 9 adults. (56% homeownership rate)

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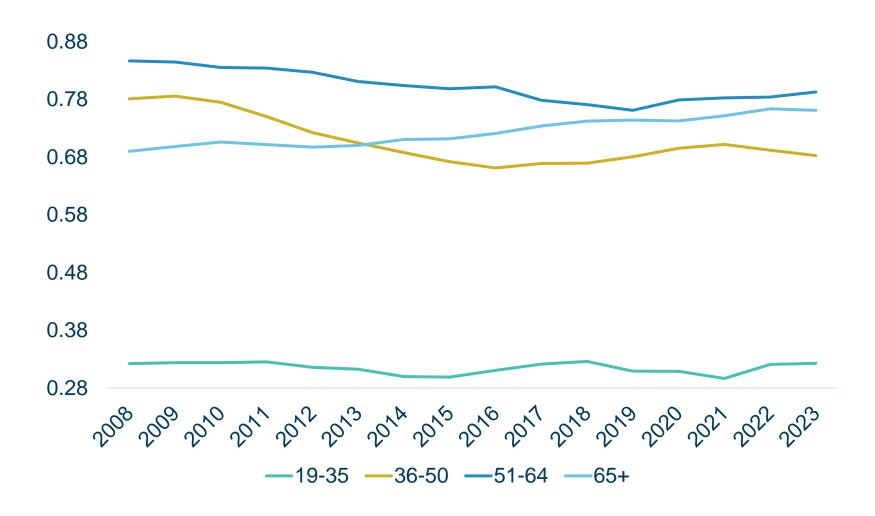
Using the ownership rate among adults, the shape of homeownership trends look slightly different. Nationally and in ND, about 2% fewer adults own their home today compared to 2006.

In this alternative approach, North Dakota ranks 13<sup>th</sup> in homeownership among states (as opposed to 41<sup>st</sup> using the traditional measure).

**Source:** Minneapolis Fed staff analysis of American Community Survey data. Rates are presented as three-year rolling averages.



#### HOMEOWNERSHIP BY AGE: NORTH DAKOTA



The share of adults who own their homes has changed differently across age groups in North Dakota. Compared to 2008...

**About 7% more** of the oldest North Dakotans own their homes.

The rate of ownership for the youngest adults **dipped** to around 29% but **has returned** to about 32%.

About **10% fewer** 36-50-year-olds and **6% fewer** 51-64-year-olds who own their homes.

**Source:** Minneapolis Fed staff analysis of American Community Survey data, presented here as 3-year rolling averages.



# SOME HOMEOWNERSHIP TAKEAWAYS

Homeownership affordability is down...

...and mortgage rates play the biggest part.

Other costs have increased, too, with a smaller impact.

Homeownership has been approaching its long-term peak...

...but growth may be slowing.

Homeownership trends vary by age group.





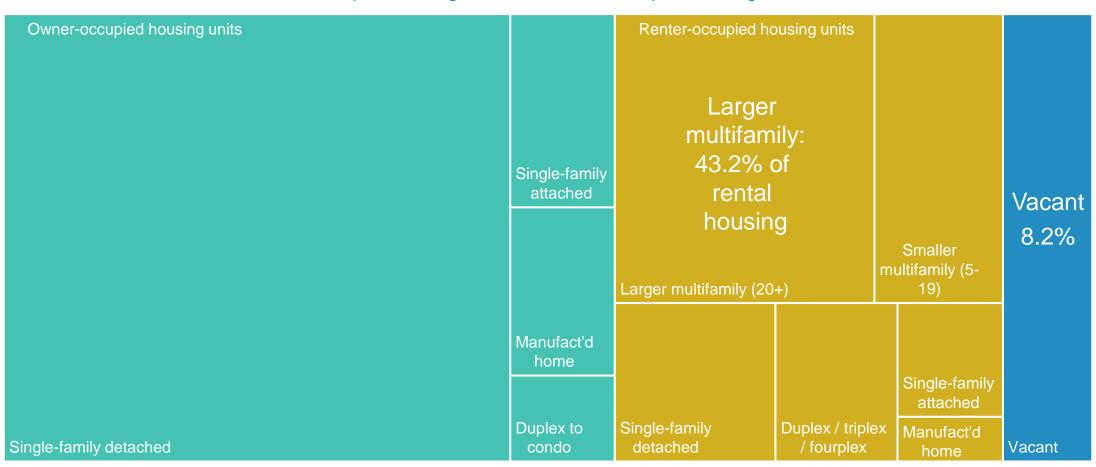
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# WHAT'S THE MIX OF HOUSING IN NORTH DAKOTA?

Owner-occupied housing units
 Renter-occupied housing units
 Vacant

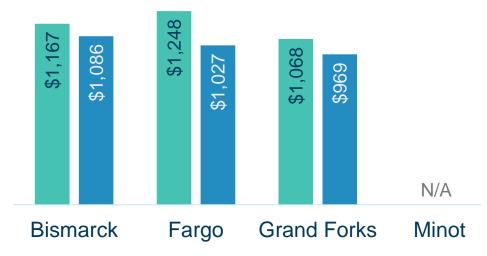


Rental-occupied: 38.8% of occupied units



#### CAN NEW ELEMENTARY TEACHERS AFFORD TYPICAL RENTS?

In 2018, monthly housing budgets could afford rents in all three metro areas



Housing budget > Housing costs

Housing Budget

■ Housing Costs (rent + utilities)

Source: Zillow Observed Rent Index + \$120 for monthly utility costs; housing budget set at 30 percent of 1/12th 25th percentile annual wages from Bureau of Labor Statistics, Occupational Employment and Wage Statistics. All data for May (2018 and 2024).



# CAN NEW ELEMENTARY TEACHERS AFFORD TYPICAL RENTS?

In 2018, monthly housing budgets could afford rents in all three metro areas

In 2024, monthly housing budgets could afford rents in **two** out of four metro areas



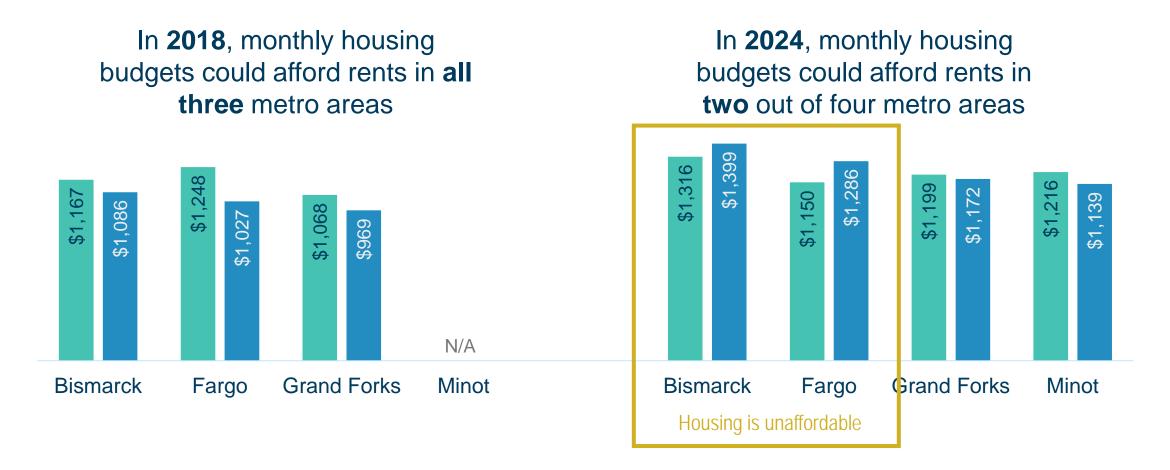
■ Housing Budget

■ Housing Costs (rent + utilities)

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#### CAN NEW ELEMENTARY TEACHERS AFFORD TYPICAL RENTS?



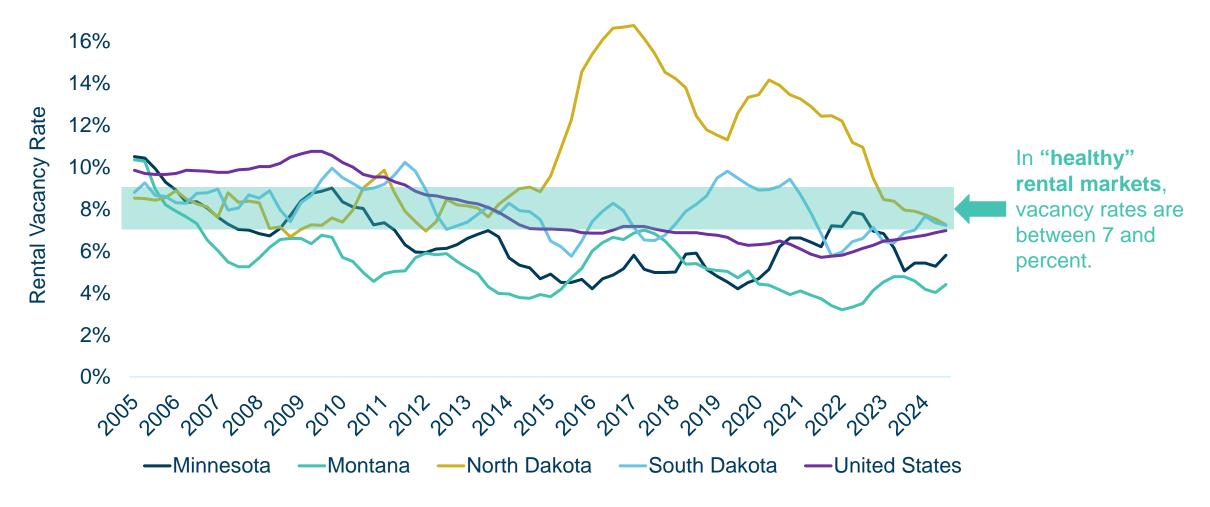
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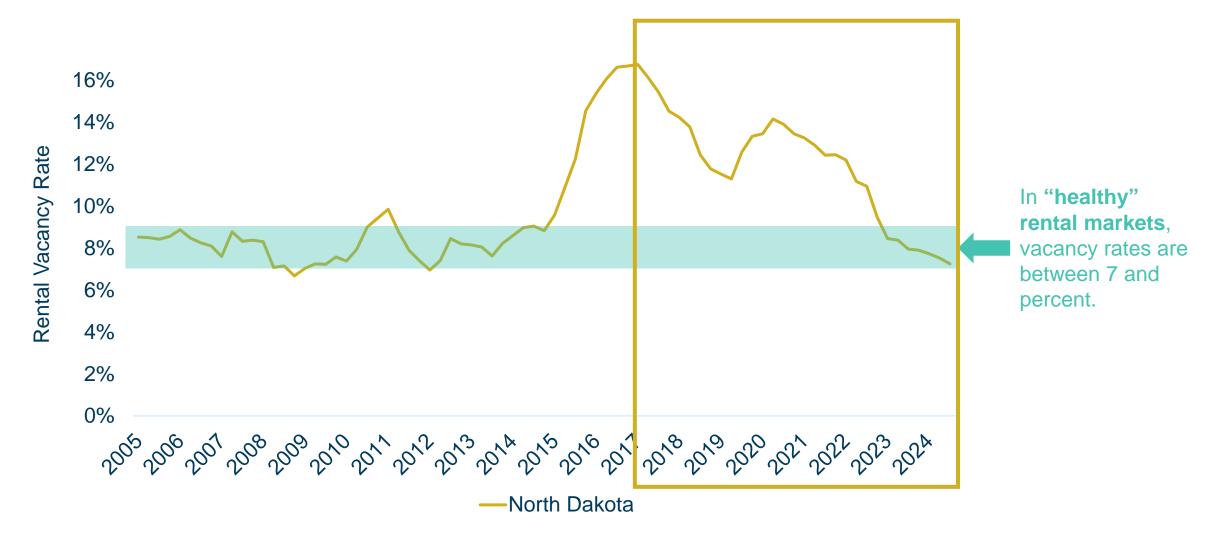


# OVERALL RENTAL VACANCY RATES DECLINING



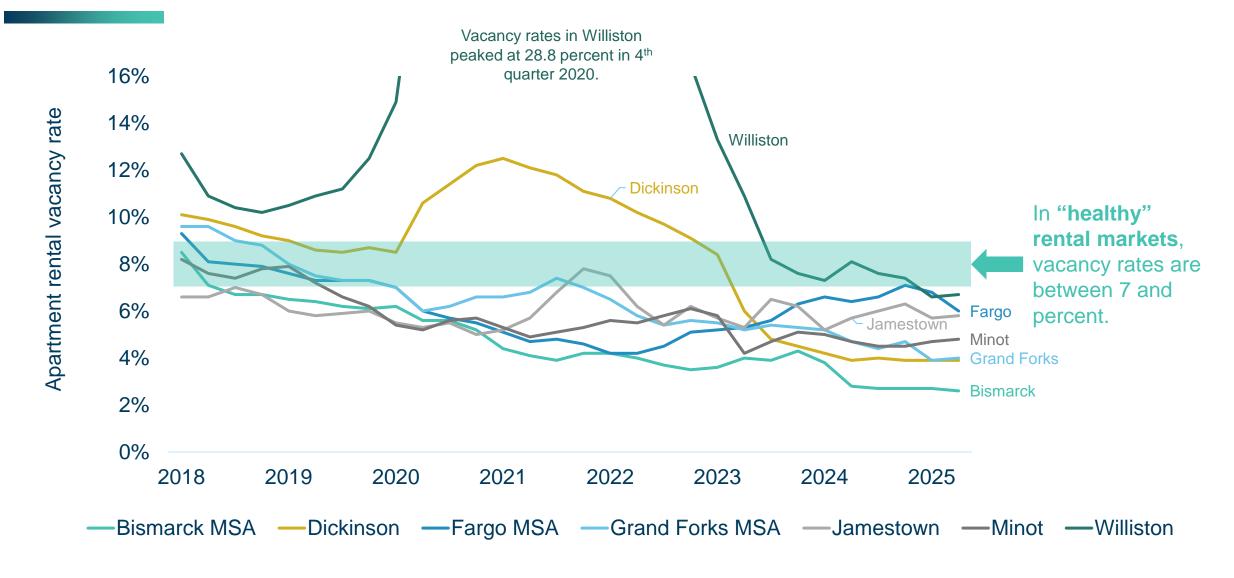


# OVERALL RENTAL VACANCY RATES DECLINING



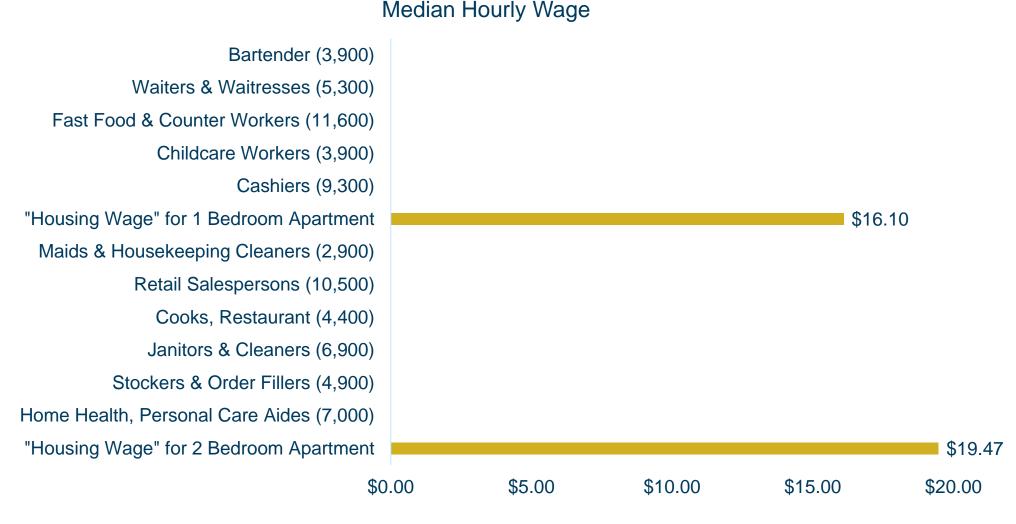


# METRO APARTMENT RENTAL MARKETS TIGHTER

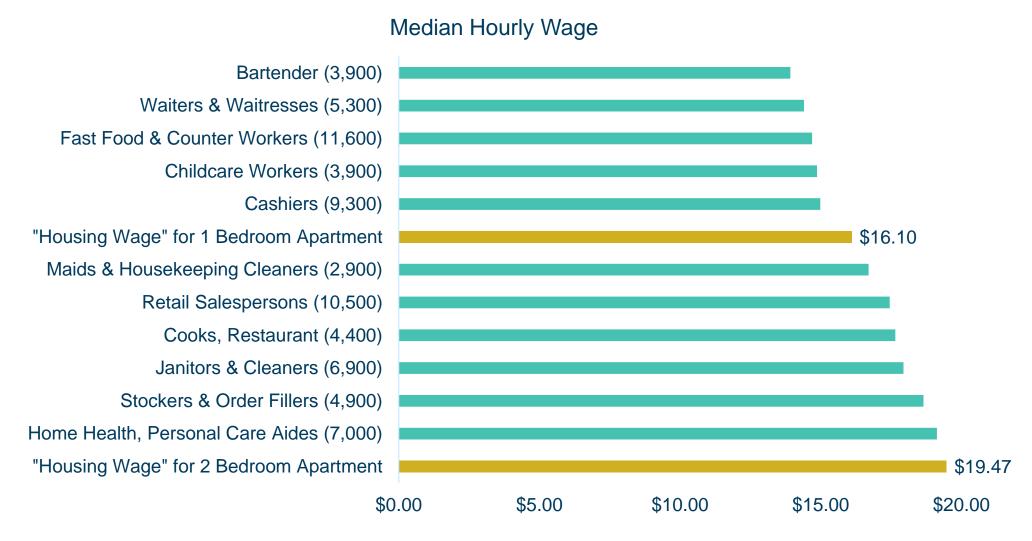








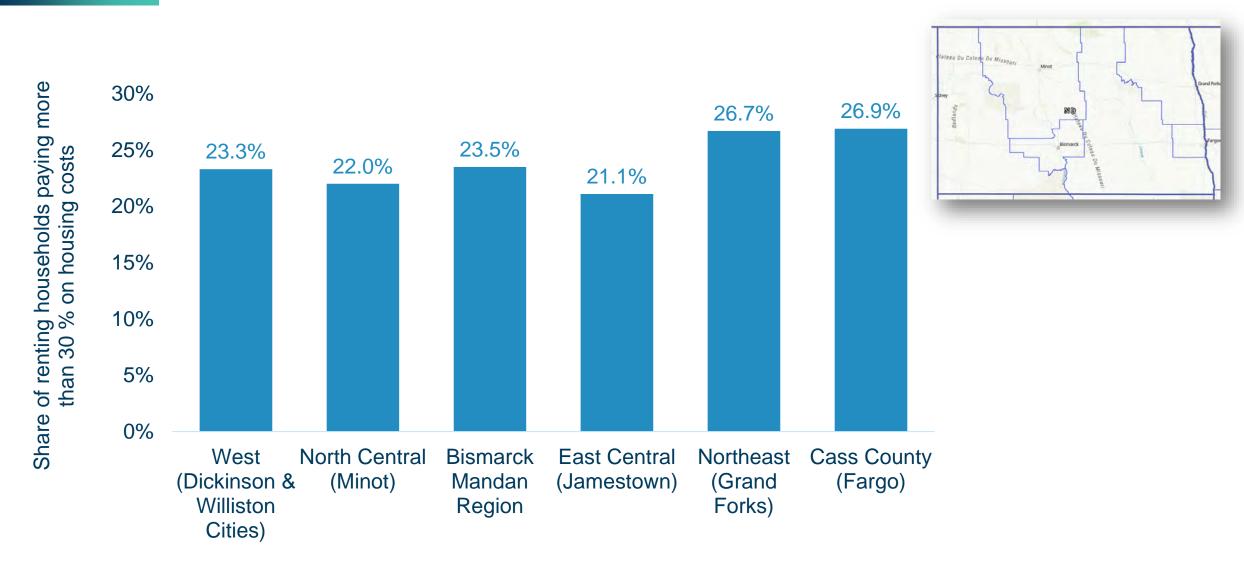
#### AFFORDABILITY: HOW DO WAGES COMPARE TO RENTS?





Profession (# in State)

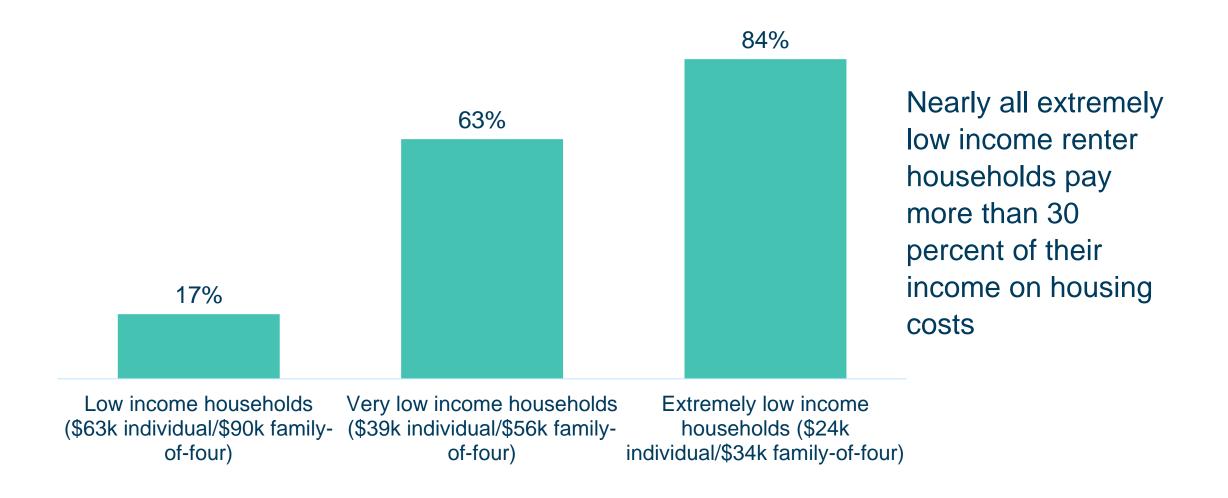
# RENTERS PAYING MORE THAN 30% OF INCOME ON HOUSING



Source: Minneapolis Fed staff analysis of 2019-2023 American Community Survey microdata from <u>IPUMS USA</u>, University of Minnesota. Geographies are based on North Dakota's six Public Use Microdata Areas (PUMAs).



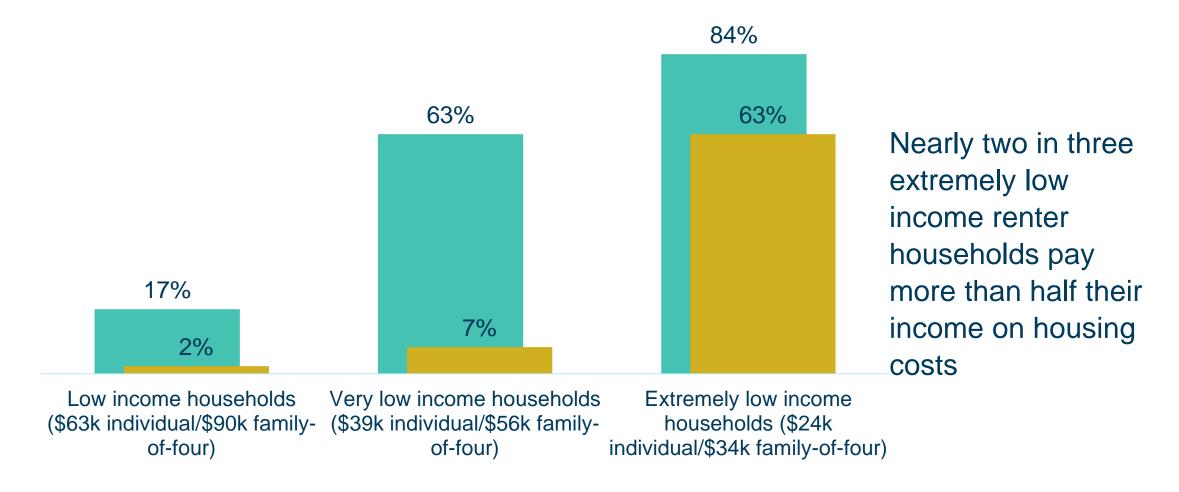
#### RENTERS PAYING MORE THAN 30% OF INCOME ON HOUSING



Source: <u>National Low Income Housing Coalition (NLIHC)</u> calculations based on 2023 American Community Survey PUMS microdata. Income thresholds reflect <u>FY2025 HUD guidelines</u>.



# PAYING MORE THAN 30% OF INCOME ON HOUSING PAYING MORE THAN 50% OF INCOME ON HOUSING



Source: <u>National Low Income Housing Coalition (NLIHC)</u> calculations based on 2023 American Community Survey PUMS microdata. Income thresholds reflect <u>FY2025 HUD guidelines</u>.



#### WHO ARE EXTREMELY LOW INCOME RENTERS?



Categories are not mutually exclusive, but renters are only counted once. For example, 13 percent of extremely low-income households include a single adult caregiver who is also in the labor force. See NLIHC's brief for their methodology.

Source: <u>National Low Income Housing Coalition (NLIHC)</u> calculations based on 2023 American Community Survey PUMS microdata. Income thresholds reflect <u>FY2025 HUD guidelines</u>.



#### SOME RENTAL MARKET TAKEAWAYS

After years of elevation, the supply of vacant rental opportunities has returned to healthy levels.

Rental affordability is falling – households are paying more of their income on rent.

Affordability challenges are the most pronounced for the lowest income households.





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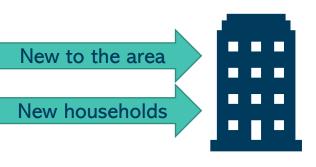


New housing, even luxury and market-rate units, frees up existing units for lower-income households to move into, thus expanding housing choices.





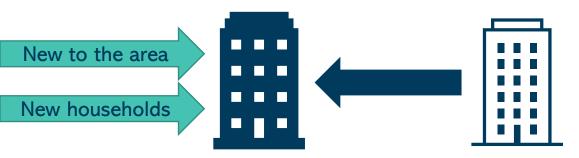
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New market-rate construction



New housing, even luxury and market-rate units, frees up existing units for lower-income households to move into, thus expanding housing choices.



New market-rate Slightly older market-rate construction housing



New housing, even luxury and market-rate units, frees up existing units for lower-income households to move into, thus expanding housing choices.



100 new units

Within five years: 70 new vacancies in neighborhoods with household incomes below the metro median, including 39 new vacancies from neighborhoods with household incomes from the bottom fifth



In the single-family market, data on repeat buyers show that future buyers of the same home will have lower incomes over time. In other words, the first person to buy a home is often the highest-income person who will ever live in that house. The process is more pronounced in areas where it is easier to build.



Source: Geographic and temporal variation in housing

filtering rates (Liu, et al, 2022)



Land

Lumber

Labor

Laws

Lending



Land

Lumber

Labor

Laws

Lending



#### HOUSING ECONOMICS: THE 5 "L'S"

## Laws



Laws regulating housing production vary across cities.

For example, consider a hypothetical 35-unit apartment building with a mix of 1, 2, and 3 BR units in North Dakota. Local zoning ordinance would require:

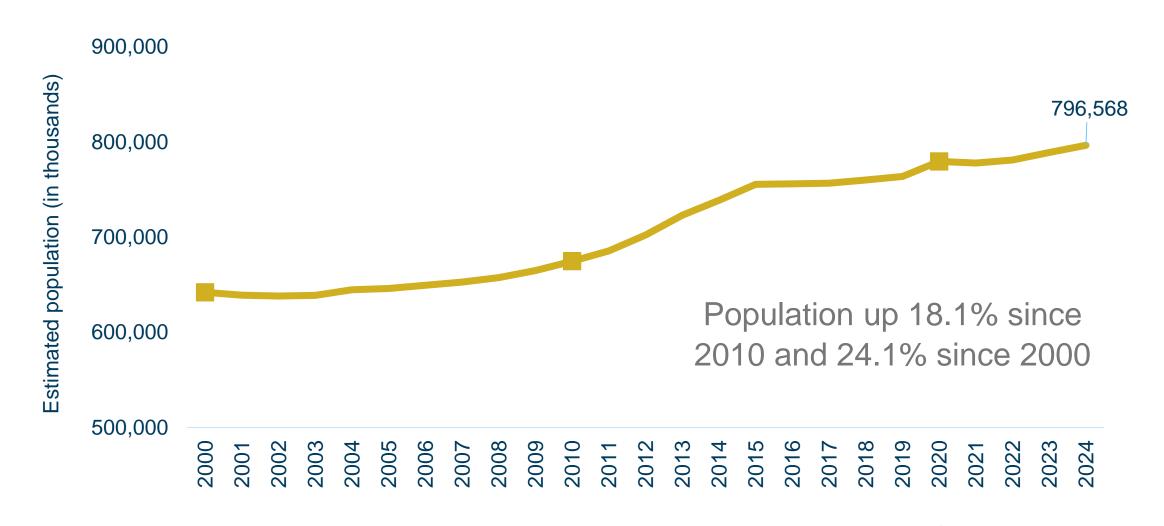
- 48 parking spaces (1 city)
- 50 parking spaces (1 city)
- 60 parking spaces (1 city)
- 63 parking spaces (1 city)
- 70 parking spaces (4 cities)
- 78 parking spaces (1 city)
- 79 parking spaces (1 city)

Source: Minneapolis Fed staff review of local ordinances.

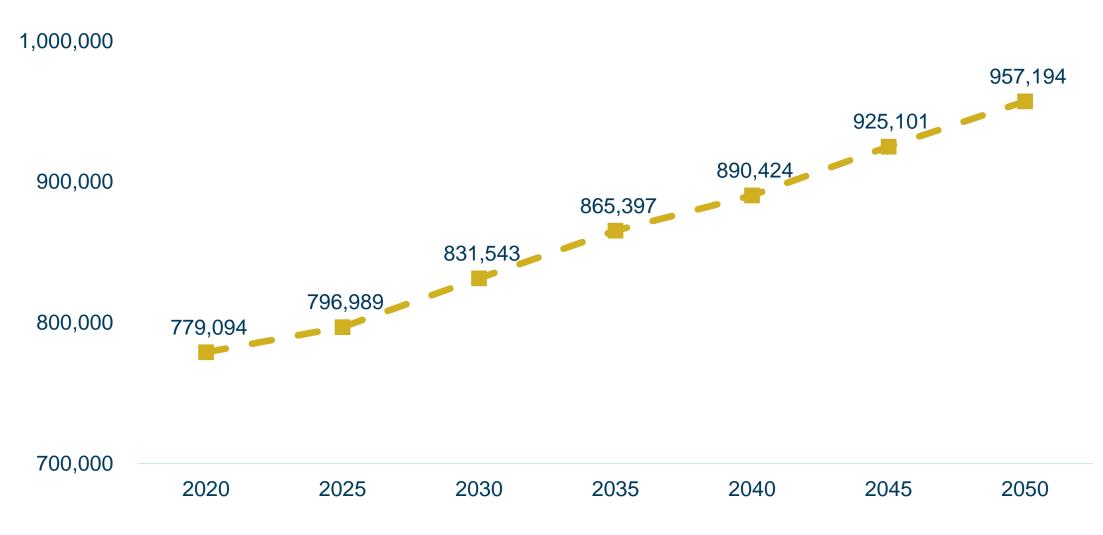




#### NORTH DAKOTA'S POPULATION CONTINUES TO GROW

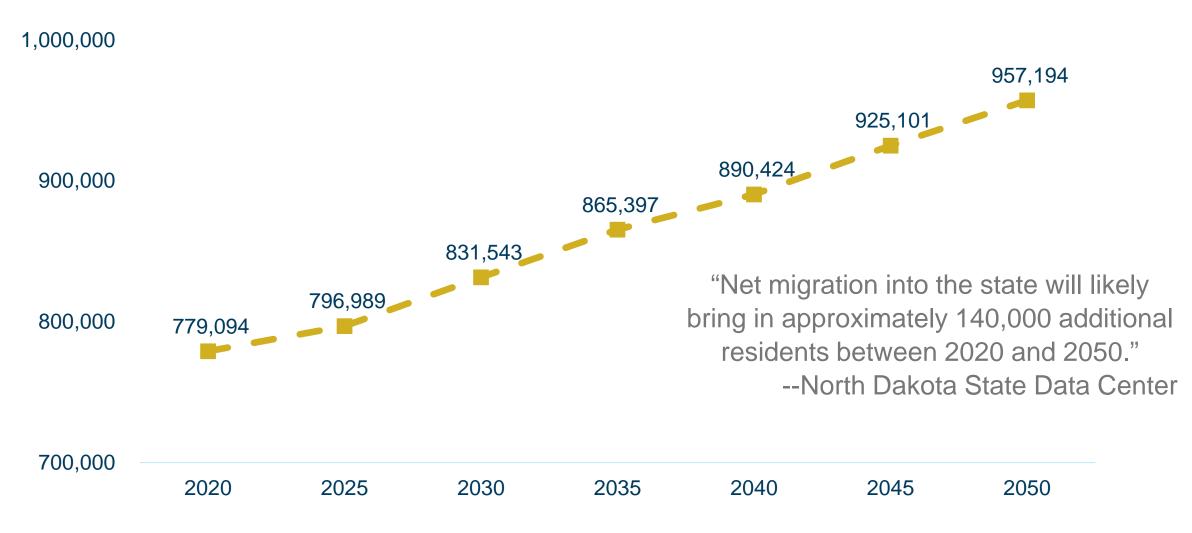


#### NORTH DAKOTA PROJECTED TO CONTINUE TO GROW





#### NORTH DAKOTA PROJECTED TO CONTINUE TO GROW





#### WHAT ARE SYMPTOMS OF HOUSING SHORTAGE?

When a region is experiencing **a housing shortage**, economists might argue that:

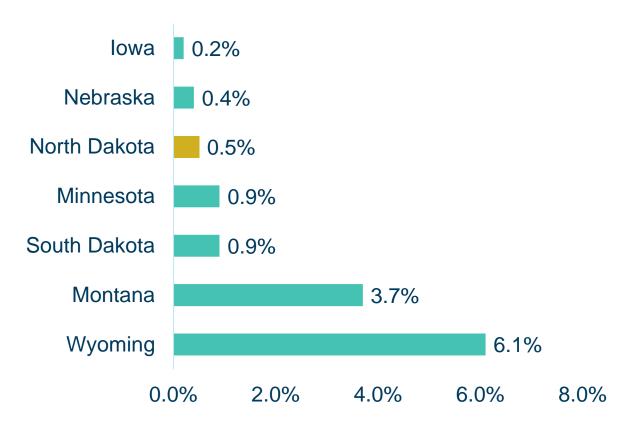
- housing affordability would decrease as a limited supply would cause housing costs to increase relative to households' incomes
- household composition could change as fewer individuals are able to live where, and how, they desire
- household mobility would decline as households face greater moving costs





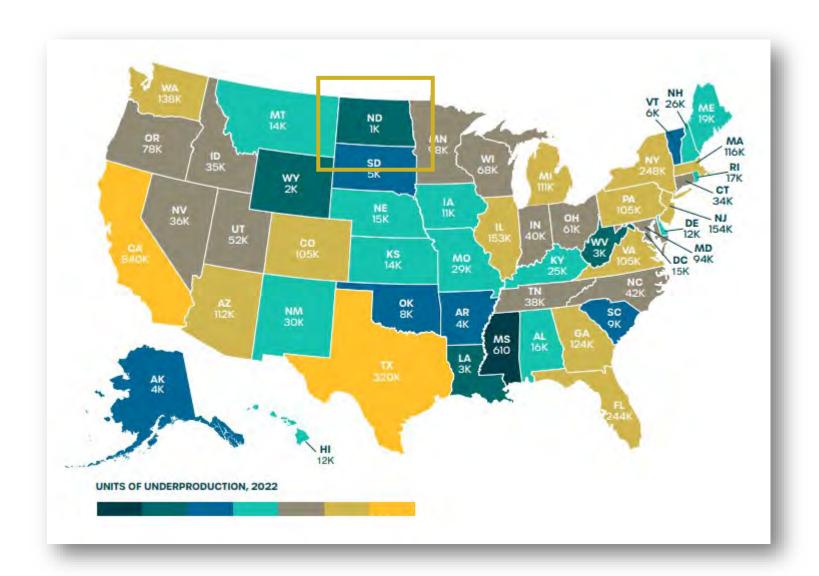
The American Enterprise Institute (AEI) took the midpoint of several national estimates of the housing undersupply and distributed that shortage between states based on housing prices and household incomes.

North Dakota's shortage remains well below regional levels.



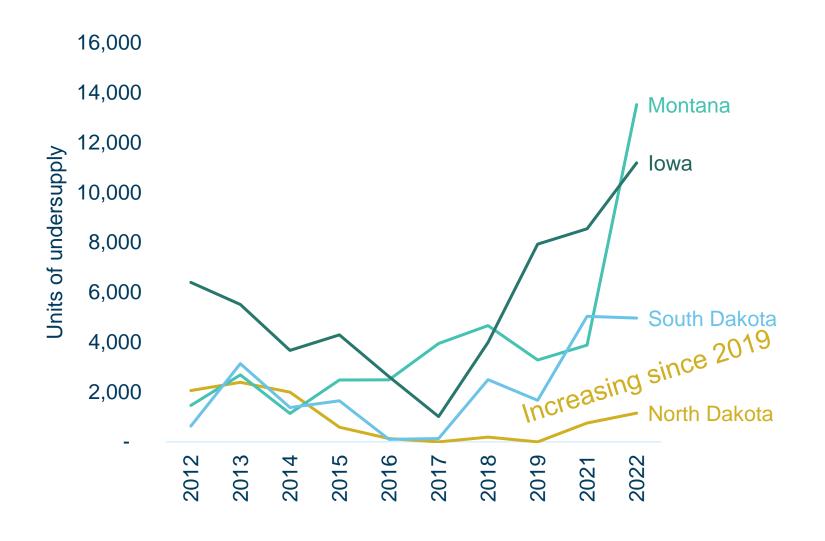
Shortage as a percentage of current housing stock





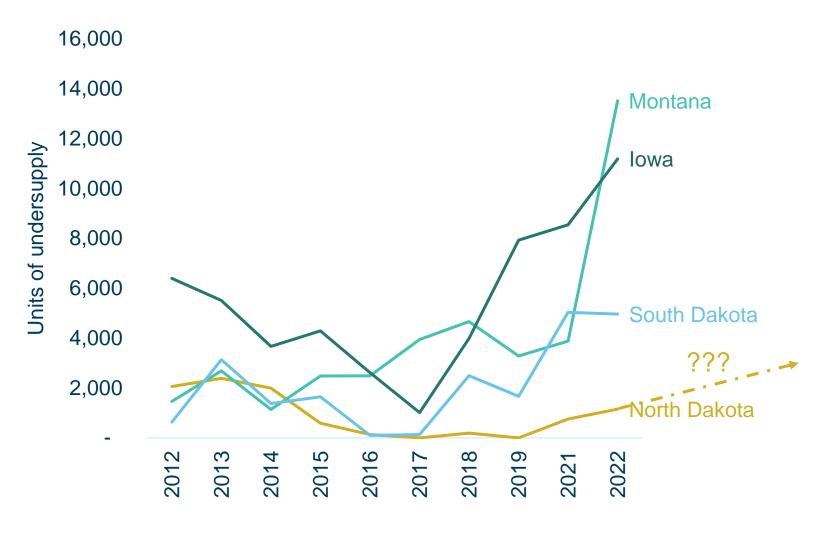
Up for Growth, a national advocacy organization focused on increasing the nation's housing supply, estimates that North Dakota has a housing undersupply of 1,000 units in their most recent estimates.





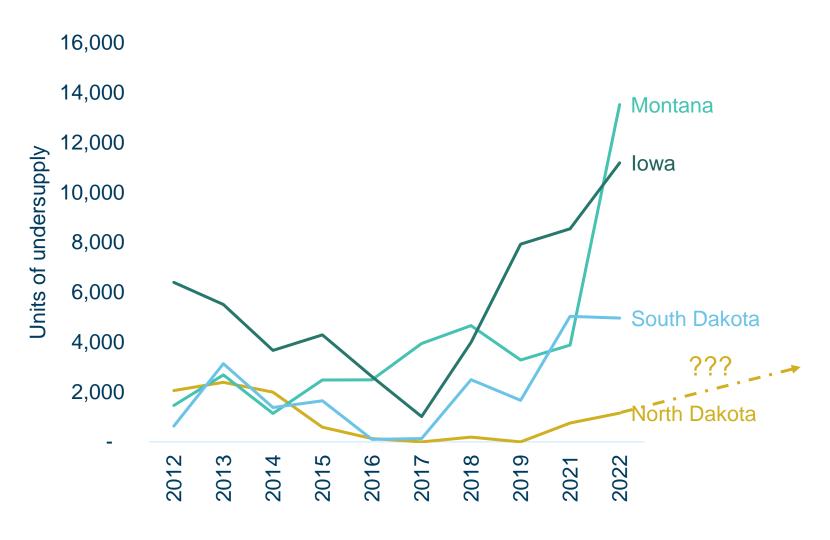
Up for Growth's model suggests that North Dakota's housing shortage has been increasing since 2019, but has not reached the same intensity as the 2012-2014 period.





From 2022's housing undersupply of 1,000 units, what lies ahead?



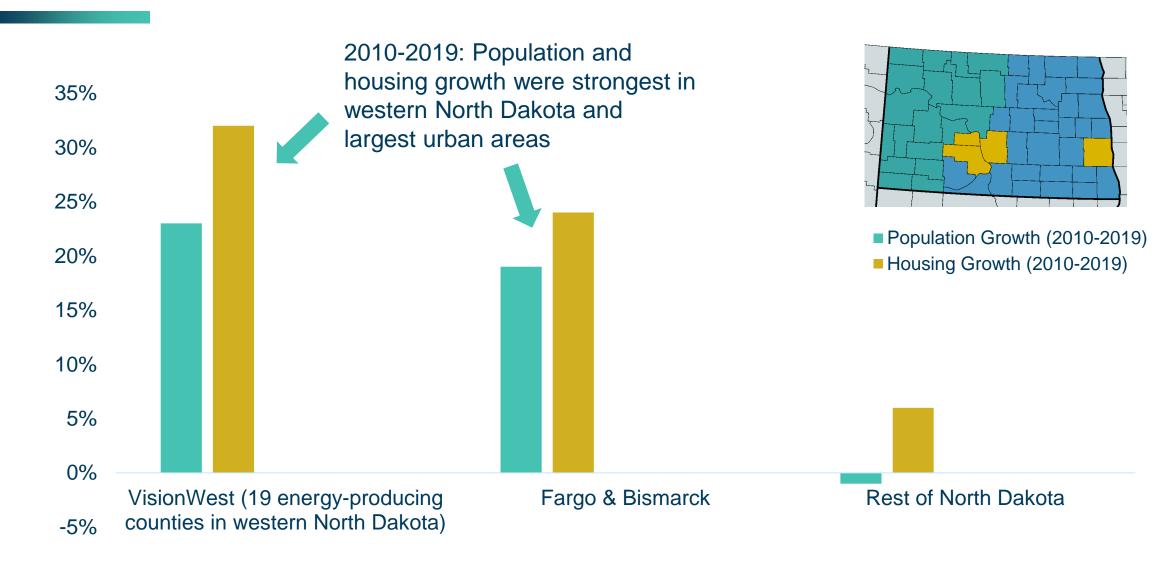


In Up for Growth's model, neighboring states have experienced rapid increases in their housing undersupply.

Will this be North Dakota's experience?



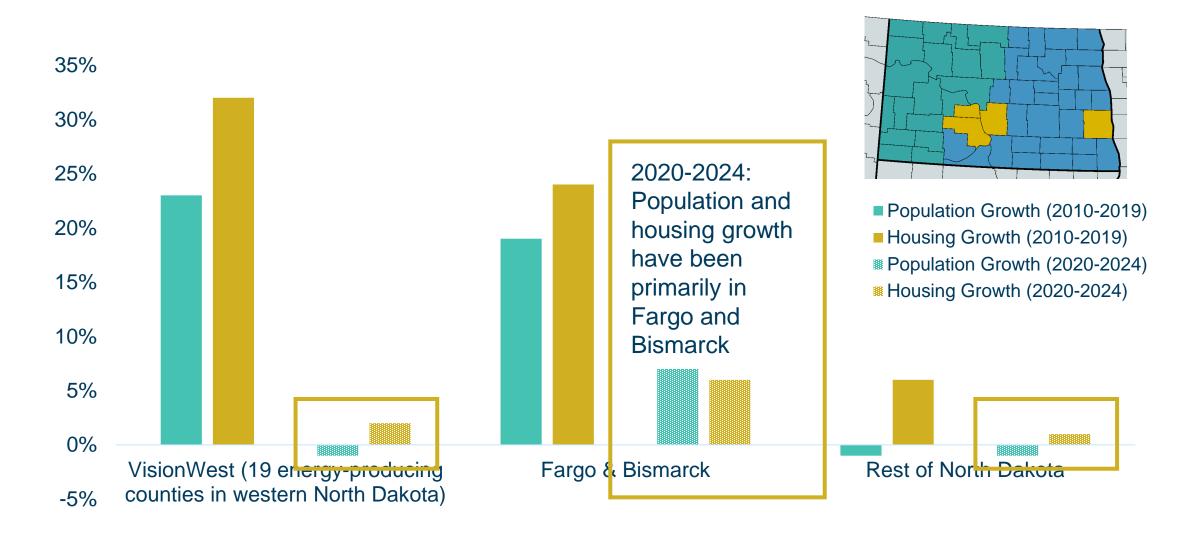
#### STATEWIDE NUMBERS MASK UNIQUE REGIONAL TRENDS



Source: Data for this graph was calculated using the U.S. Census Bureau's Housing and Population Estimate Tables.



#### STATEWIDE NUMBERS MASK UNIQUE REGIONAL TRENDS



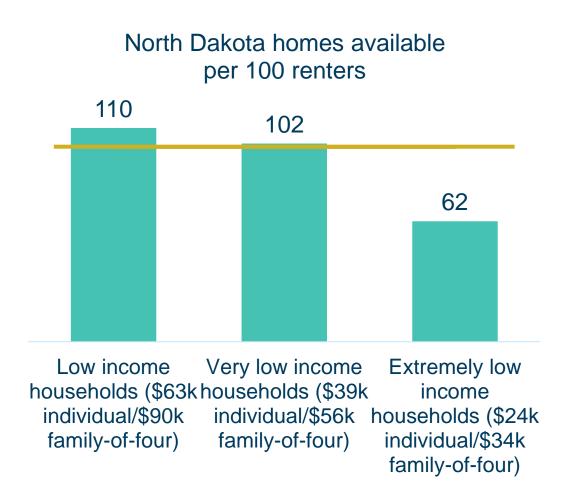
Source: Data for this graph was calculated using the U.S. Census Bureau's Housing and Population Estimate Tables.



#### LOWEST INCOME HOUSEHOLDS FACE MOST SHORTAGES

The National Low Income Housing Coalition measures housing shortages by comparing the number of homes available at certain price points to the number of families that can afford a home at those price points.

Using this approach, they estimate that about 11,000 more homes are necessary to meet the needs of families with extremely low incomes.



Source: <u>National Low Income Housing Coalition (NLIHC)</u> calculations based on 2023 American Community Survey PUMS microdata. Income thresholds reflect FY2025 HUD guidelines.



#### NORTH DAKOTA HOUSING MARKET IN SUMMARY

- Housing affordability is falling in North Dakota and homes are becoming unaffordable in many parts of the state
- Housing growth has caught up to population growth in North Dakota, but may be falling behind
- The scale of the housing challenges in North Dakota is still manageable





## THANK YOU!

For more information: benjamin.horowitz@mpls.frb.org libby.starling@mpls.frb.org

Visit our website: minneapolisfed.org Follow the Minneapolis Fed on social:















## Housing Advocacy Trends



## **Chicken Coop Story**



#### **AARP FOUNDER:**

## Dr. Ethel Percy Andrus

Andrus founded a separate organization, the National Retired Teachers Association (NRTA) in 1947.

Subsequently, AARP was founded in 1958.



#### **Chicken Coop Story:**

"I knocked on the sagging door of the windowless shed and assured the answering voice that I had come to say 'Howdy' — one teacher to another — and I asked if I might not come in."



## **Factors Impacting Affordable Housing**

There are several contributing factors impacting the lack of affordable housing, including:

Land use regulations (zoning) that limit the types of housing that can be built.

Lack of government funds earmarked for housing

The amount of land zoned to allow rental housing, and housing at higher densities

The growth of institutional investment in housing (following recent foreclosures)

3 Increases in construction and development costs

Allowing institutional investors to take over foreclosed property, (only to sell it for a higher price)

- Lack of financing and capital available for homeowners and builders looking to invest in workforce, affordable, and low-income housing
- Transfer taxes, development impact fees, and other soft costs
- 9 Increasing property taxes



## What People 50+ Think About Where They Will Live



51%

Believe they will move to allow them to age independently



**75%** 

Want to stay in their homes



**73%** 

Stay in their communities



44%

expected to relocate, with housing costs being a primary motivator



## Middle Housing?



A group of different housing types that:

- Have multiple housing units
- Are more similar in scale to single-detached homes than to apartment buildings















## **Characteristics of a Middle Housing Development**





#### **Neighborhood Scale:**

Between single-family homes and mid-rise multifamily housing.



#### **Sense of Community:**

Fosters tight-knit communities by promoting socio-economic inclusion, allowing people to live closer to neighborhood amenities.



#### **Market Driven:**

Less-costly alternative to the large single-detached homes.



#### Low perceived density:

Missing Middle Housing types can successfully increase the number of households living in an area without creating a sense of crowding.



#### **Efficient size and design:**

Intentionally smaller per unit with wider appeal to buyers and renters, including downsizing seniors, single-individual households, and people seeking a greener lifestyle.



#### Walkability:

Missing Middle Housing types are frequently located in walkable areas where residents are frequently willing to trade space for proximity to shops, jobs, and public transportation.



# Why Does AARP Support Middle Housing?



Helps **meet housing needs** of growing communities and provides **diverse** housing options such as smaller homes, multigenerational homes



Allows for **lower-cost housing** options, **expands homeownership** opportunities in **high-opportunity neighborhoods** (schools, parks, jobs)



Promotes smart land use and sustainability by supporting infill and compact development, often in walkable neighborhoods, closer to public transit



Preserves neighborhoods and blends well in neighborhoods with single-detached homes



## **Benefits of a Middle Housing Development**



## Affordability by Design:

The home type increases supply and meets the demand for neighborhood living by using land more efficiently.



#### Reduced Transportation Costs:

Missing Middle
Housing types are
frequently located
in walkable areas
where residents are
frequently willing to
trade space for
proximity to shops,
jobs, and public
transportation.



## Shared Land Costs:

Since Missing
Middle Housing
provides multiple
residences on the
same size lot as a
single-family home,
land costs can be
divided among
multiple households
instead of just one.



### Smart Land Use:

The addition of such housing can lead to the incremental creation of more Missing Middle Housing properties, thereby adding significant numbers of affordable, locally owned housing units.

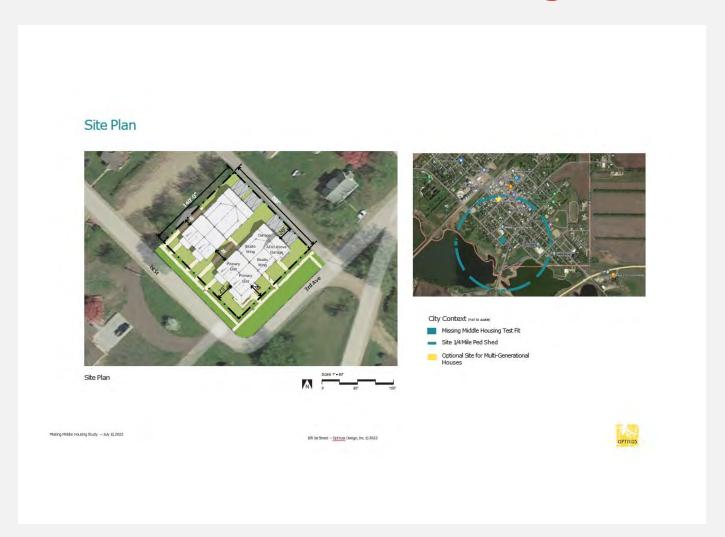


#### Income, Equity and Empowerment:

Missing Middle
Housing types
provide residents
with an opportunity
to live in quality
housing while
saving money and
working to move up
the economic
ladder.



## **AARP ND Work on Missing Middle Housing**









### **Funding Affordable Housing**



Big push for funding affordable housing by states



**Picture Source:** <a href="https://www.shutterstock.com/image-photo/saving-money-home-loan-mortgage-property-1318396043">https://www.shutterstock.com/image-photo/saving-money-home-loan-mortgage-property-1318396043</a>

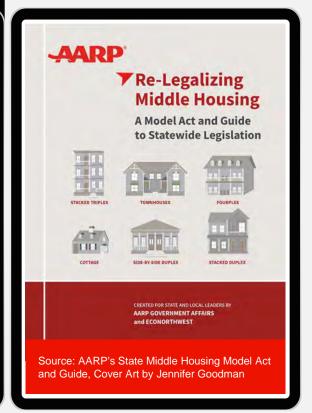
- Arizona Funding for new affordable housing and homeless Response, more funding for Housing Trust Fund
- Delaware Provided funding for workforce housing program and home modification
- lowa Creating Workforce Housing Tax Credit programs
- Maryland Providing incentives to multi-family housing projects
- New York Tax incentive for affordable housing developments

- Pennsylvania Funding for home repairs
- Hawaii Issuing bonds to raise money for housing, allocating money for strategic housing initiative, amending state LIHTC priority program.
- Massachusetts \$5 billion housing bond bill supporting various housing programs, including providing funding for ADUs, supportive housing, inclusionary zoning programs, an first time home buyers program
- New Jersey A4 Bill providing incentives to housing programs, including, ADUs, TODs, and mixed-income housing
- Alabama Created a workforce housing tax credit program



# **AARP's Middle Housing Publications**







#### Visit:

https://www.aarp.org/livable-communities/

to learn more.











# Thank you!

# Beyond Shelter, Inc. and Dan Madler, CEO

Housing Needs & Opportunities In North Dakota

EXPLORING STRATEGIES FOR SUPPORTING HOUSING PRODUCTION STATEWIDE





# ABOUT BEYOND SHELTER, INC.



# Organizational Overview

- Mission-driven North Dakota nonprofit developer of affordable housing
- Certified Community Housing Development Organization (CHDO)
- Over 26 years helping communities meet affordable housing needs
- Expertise in:
  - Senior housing
  - Permanent supportive housing
  - Family housing
  - New construction
  - Rehabilitation & preservation
  - Downtown revitalization







# Beyond Shelter's Why

- Everyone deserves a quality, affordable place to call home
- Housing matters it's foundational for all positive life outcomes
- Connected to:
  - Health, Education, Employment, Childcare,
     Transportation, Wealth creation, Public safety
- Without housing, nothing else works everything is interrelated
- Think about it:
  - Where would you be without a home?
  - How would life be different for your family?
- Housing truly matters!

# WHAT DOES BEYOND SHELTER, INC. BRING TO THE TABLE





# Experience and Impact

#### **Proven Success**

Over 26 years of experience delivering affordable housing.

#### **Financing Achievements**

 Secured over \$250 million to fund 54 housing developments producing over 1,680 affordable homes.

#### **Comprehensive Expertise**

 Expertise includes project structuring, oversight, financing, leasing, and compliance.

#### **Development footprint**

ND: Bismarck, Burlington, Dickinson, Fargo, Grand Forks, Jamestown,
 Minot, West Fargo

SD: Aberdeen

MN: Fergus Falls, Moorhead



# **Funding Sources**



#### **Utilization of Diverse Funding Sources**

Beyond Shelter uses multiple funding sources to support affordable housing developments including but not limited to:

- Low Income Housing Tax Credits (LIHTC) 9% & 4%
- HOMF Funds
- Community Development Block Grants (CDBG)
- Affordable Housing Program Funds (AHP)
- ND Housing Incentive Funds (HIF)
- Neighborhood Stabilization Program Funds (NSP)
- ND Law Enforcement Housing Pilot Program Funds (LEPP)
- Foundation Grants



# ABOUT DAN MADLER

## Professional Background

- Chief Executive Officer of Beyond Shelter, Inc.
   (BSI), located in Fargo, ND
- Joined BSI in March 2003
- 32+ years of experience in the affordable housing industry
- Participated in development of over 1,650 affordable homes





### Personal Statement and Motivation

- I am by nature, a problem-solver.
- I am driven by the challenges that come with developing affordable housing.
- I am passionate about working for a mission-driven organization that makes life better for others, by giving them a place to call home.



# CONCLUSION





# Looking Ahead: Housing Needs & Opportunities in North Dakota

- Affordable housing is foundational to thriving communities.
- Beyond Shelter is committed to partnering with others to meet these needs.
- Together, we can create solutions that make a lasting impact.

### THANK YOU!

DAN MADLER, CEO BEYOND SHELTER, INC.

