# **Optimal Outlooks**

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#### **Disclaimer and Acknowledgements**

**Disclaimer**: I am not speaking for others in the Federal Reserve System.

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# **Need for Outlooks**

• A policymaker needs to make a decision today.

• The *current* decision results in random *future* net losses to society.

• Hence, the policymaker's decision depends on his or her outlook about those net losses.

# Question

What's the appropriate notion of an outlook for this policymaker?

#### Answer

• The needed outlook is not a statistically motivated **predictive density** ...

• But rather an asset-price-based **risk-neutral probability density** (RNPD).

# Intuition

- From an ex ante perspective, resources may be more valuable in one state than in another state.
- Optimal decisions should reflect these relative resource valuations.
- RNPDs are derived from financial market *prices*.
- Hence, an outlook based on an RNPD *does* reflect the relative values of resources in different states.
- But an outlook based on a statistical forecast *does not*.

## Outline

- 1. General Policy Problem
- 2. Risk-Neutral Probabilities
- 3. Example: Macro-Prudential Supervision
- 4. Conclusions

# GENERAL POLICY PROBLEM

#### **Choice Problem**

- Policymaker (P) chooses an action a.
- The result of the action next period depends on the realization of x.

- The random variable x has realizations  $\{x_n\}_{n=1}^N$ .

• The outcome (a, x) results in a welfare loss of L(a, x) dollars.

- The loss L(a, x) may be positive or negative.

#### **Possible Losses**

• When **P** chooses an action *a*, there is a vector of possible social losses:

$$(L(a,x_n))_{n=1}^N$$

- Dollars in different states are really different goods.
- Hence, each choice of a results in a distinct *bundle* of different goods.
- How should **P** compare these bundles?

# Simple Fruit Analogy

- I face a choice between giving up two baskets of fruit:
  - A apples and B bananas
  - OR A' apples and B' bananas
- I need a way to combine apples and bananas together.
  - Should I just add the number of apples and bananas?
  - Should I estimate CES preferences over apples/bananas?

# **Using Prices**

- Right approach: How much will it cost me to replace the lost fruit?
- Hence, I need to compare:

 $p_A A + p_B B$ 

vs. 
$$p_A A' + p_B B'$$

• This comparison requires the use of appropriate market prices.

#### Replacement Cost Approach

- If **P** chooses a, then society suffers a random loss L(a, x).
- By buying a portfolio with random payoff L(a, x), **P** can replace the losses incurred by the action a.
- Hence, the value of that portfolio is the *current* (replacement) cost of taking action a.
- **P** should choose *a* so as to minimize this cost.
- This comparison requires the use of appropriate market prices.

# **RISK-NEUTRAL PROBABILITIES**

#### **State Prices**

- If **P** chooses a, then society loses  $L(a, x_n)$  if  $x = x_n$ .
- How much would it cost *today* to reimburse society for the loss in that state?
- To answer this question, we need to know  $q_n$  the current price of a dollar received in the event that  $x = x_n$ .

- The vector  $(q_n)_{n=1}^N$  is the vector of *state prices*.

• Given q, it would cost:

$$\sum_{n=1}^N q_n L(a, x_n)$$

to reimburse society for the losses incurred with action a.

• **P** should choose a so as to minimize  $\sum_{n=1}^{N} q_n L(a, x_n)$ .

#### **Risk-Neutral Probabilities**

• We don't affect decisions if we divide  $q_n$  by a constant.

• Define:

$$q_n^* = \frac{q_n}{\sum_{m=1}^N q_m}$$

- $q^*$  is called the *risk-neutral probability density* (RNPD) of x.
  - Probability means:  $q^*$  sums to one and  $q_n^*$  is nonnegative for all n.

#### **Risk-Neutral and "True" Probabilities**

• The RNPD  $q^*$  of x is not the same as the "true" probability density of x.

- And what exactly is the "true" probability density of x?

- $q^*$  reflects asset traders' aversion to risk.
- And  $q^*$  reflects asset traders' assessments of the likelihood of x.

# $\mathbf{E}^*$

• For any function  $\phi$  of x, define:

$$E^*(\phi(x)) = \sum_{n=1}^N q_n^* \phi(x_n)$$

• **P** can optimally choose *a* by minimizing:

 $E^*(L(a,x))$ 

• If L is differentiable with respect to a:

$$E^*\{\frac{\partial L}{\partial a}(a^*, x)\} = \mathbf{0}$$

# Verbal Summary

- Standard: Policymaker's optimal choice sets the *outlook* for L<sub>a</sub> equal to zero.
- Novel: The appropriate notion of the outlook is given by  $E^*$ .
- Intuitively, policymaker makes choices so as to balance losses across states of the world.
- The relevant trade-offs are governed by state prices, not statistical forecasts.

#### Aside: Endogeneity of State Prices

• Above: I've treated  $q^*$  as exogenous to **P**.

• More realistic: Risk-neutral probability density  $q^*$  depends on a.

• Then, **P**'s problem is to choose *a* to minimize:

$$\sum_{n=1}^N q_n^*(a) L(a, x_n)$$

• Suppose **P** ignores endogeneity and chooses  $a^*$  so that:

$$E^*[\frac{\partial L}{\partial a}(a^*, x_n)] = \mathbf{0}$$

• Result: This choice is nearly optimal as long as this second moment:

$$Cov^*(L(a^*, x), \frac{\partial \ln q^*(a^*)}{\partial a})$$

is sufficiently small.

• Note: This second moment is calculated using the RNPD  $q^*(a^*)$ .

# MACRO-PRUDENTIAL SUPERVISION

EXAMPLE:

# **Dividend Payouts**

- Regulatory question: Large banks want to pay dividends.
- How large a dividend payment should they be allowed to make?
- A low dividend payment today allows banks to have more capital in the future ...
- Which will prove valuable if financial markets are strained in the future.

#### Model

- Let S be the level of financial market stress next period.
- Let L(a, S) be the *net* social loss (next period) of a current dividend payment a.
- We know that the optimal  $a^*$  satisfies:

$$E^*\{\frac{\partial L(a^*,S)}{\partial a}\} = \mathbf{0}$$

## **A Comparative Statics Result**

• Intuitively: The approved level of current bank dividends should depend on the outlook for future financial market strains.

• To see how: Consider two different RNPDs for S denoted by  $q^*$  and  $q^{**}$ .

• Assume  $q^*$  puts more weight on high realizations of S than  $q^{**}$ .

- Formally:  $q^*$  dominates  $q^{**}$  in a first-order sense.

- Suppose L is supermodular in (a, S).
  - Increasing dividends raises social loss by more when financial markets are strained.

• Then:

$$a^*(q^*) < a^*(q^{**})$$

• Summary: A regulator should approve lower levels of bank dividends when the RNPD of S' puts more weight on high realizations.

#### **Implementation Challenges**

- We need an appropriate proxy S' for S.
  - S' must be highly correlated with S.
  - There are enough options on S' so that we can construct  $q^*$ .
- One possibility: treat (the negative of the) logged S&P 500 index as S'.
- With options on the S&P 500, we can estimate an RNPD for S'.
- Then, if the S&P 500 RNPD has a longer left tail, bank dividends should be lower.

# CONCLUSIONS

#### **RNPDs and Predictions**

- RNPDs are an ex ante measure of the relative *values* of resources in future states of the world.
- Resources are, all else equal, more valuable in states that are more likely to occur.
- But all else is never equal: RNPDs are shaped by factors other than relative likelihoods.
- So, an RNPD is not the same as a predictive density.

#### **Financial Market Data and Decisions**

- BUT, this distinction between RNPDs and predictive densities is exactly what makes RNPDs more useful for policymakers.
- Policymakers form future outlooks so as to make current decisions with future outcomes.
- Optimal decisions trade off future benefits/costs in future states of the world.
- That trade-off should be based on the relative *values* of resources in those states, not their relative likelihods.

For a decision-maker, the relevant outlook is given by an RNPD.

## Implementation Challenges

- Decision-making using RNPDs is not necessarily easy.
  - Need to determine appropriate financial proxy.
  - Even then: Available options may not cover longer horizons or extreme tail events.
- Nothing new: Good decisions are always based on a mix of good judgment, good data, and good modeling choices.

# BUT:

The right goal is to model/estimate RNPDs, not statistical forecasts.

# Ninth District Activities

- Minneapolis Fed's Banking Group uses options data to compute RNPDs.
- They report the results on the public website for a wide range of assets.
  - Gold, silver, wheat, S&P 500, exchange rates, etc.
- They report and archive the results on a biweekly basis.
- See http://www.minneapolisfed.org/banking/assetvalues/index.cfm.