Pigouvian Taxes: A Primer for Financial Policy

Comments on John Cochrane's presentation Panel on "Taxing Leverage in the Financial Sector" The Second Symposium on Ending Too Big Too Fail Federal Reserve Bank of Minneapolis

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How Do Markets & Policies Fail?



Externalities

Rent seeking

Moral hazard

Internalities

Adverse selection

Policy side effects

All exist in the financial sector.

Elsewhere in the economy, all have been addressed through taxes.

How Can We Address Externalities?



- Liability
- Direct regulation
 - Specify business practices
 - Establish performance standards
- Market-based regulation
 - Set a price (Pigouvian tax)
 - Set a quantity (cap-and-trade)

Direct regulation has been the focus of prudential financial policy.

When Do Pigouvian Taxes Work Well?



- Optimal for some activity to occur
- Activity creates similar external costs OR tax can be calibrated to external costs
- Wrong price is less costly than wrong quantity
- Redistribution from tax is acceptable

If externalities from leverage are like ...



- Lead in gasoline, for which the optimal amount is zero, we should ban leverage, not tax it
- A fish stock, for which we can identify a safe level, we should regulate its level, not tax it
- Carbon emissions, for which we want firms to balance costs and benefits, we should tax it

What Political Concerns Do Taxes Pose?



- The "T" word vs. the "F" word
 - Taxes and fees sound different politically
 - Congress levies taxes, not flexible
 - Agencies collect fees, may be flexible
- Taxes or regulation vs. taxes and regulation
- Using the revenue
- Taxing sin & sinners

THANK YOU

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Find many studies on tax policy at www.taxpolicycenter.org

